

Esker Bog

Cutaway Bog Decommissioning and Rehabilitation Plan 2020

This document seeks to address the requirements of Condition 10.2 of IPC License Ref. P0503-01:

"The licensee shall prepare, to the satisfaction of the Agency, a fully detailed and costed plan for permanent rehabilitation of the cutaway boglands within the licensed area."

This licence condition requires Bord na Móna agree with the EPA the measures that will provide for rehabilitation, i.e. stabilisation of Esker Bog upon cessation of peat production and compliments the licence requirement to decommission the site.

Rehabilitation generally comprises site stabilisation with natural colonisation with or without targeted management.

Industrial peat production has now fully ceased at Esker Bog. Bord na Móna have now announced the complete cessation of industrial peat production across its estate.

In addition, to preparing this document to comply with Condition 10 of IPC Licence Ref. P0503-01, due regard was also given to the proposed Peatlands Climate Action Scheme (PCAS) announced by the Minster. This Scheme will see the Minister support, via the Climate Action Fund, Bord na Móna in developing a package of measures, 'the proposed Scheme', for enhanced decommissioning, rehabilitation and restoration of cutaway peatlands referred to as, the Peatlands Climate Action Scheme'. However, only the additional costs associated with the additional and enhanced rehabilitation, i.e, measures which go beyond the existing standard mandatory decommissioning and rehabilitation requirements arising from Condition 10 will be eligible for support. The additional costs of the proposed Scheme will be supported by Government through the Climate Action Fund, administered by the Department of Environment, Climate and Communications (DECC), while the National Parks and Wildlife Service (NPWS) will act as the Scheme regulator.

While this document outlines the enhanced rehabilitation measures planned for the Esker Bog, activities which goes beyond that required by Condition 10 in the Licence, rehabilitation necessary to comply with the 'standard' requirement of Condition 10 (in the absence of the proposed Scheme) is also included, to estimate costs. The inclusion of the 'standard' rehabilitation together with the enhanced rehabilitation in this document allows the Scheme Regulator to distinguish and objectively determine the specific activities (and their associated costs) eligible for support under the proposed Scheme.

Bord na Móna have defined the key rehabilitation outcome at Esker Bog as environmental stabilisation, re-wetting and setting the bog on a trajectory towards development of naturally functioning peatland and wetland habitats.

Any consideration of any other future after-uses for Esker Bog, such as amenity, will be conducted in adherence to the relevant planning guidelines and consultation with relevant authorities and will be considered within the framework of this rehabilitation plan.

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Table of Contents

Su	mmary	y		6
1.	Intro	oduc	tion	10
	1.1	Con	straints and Limitations	11
2.	Met	thodo	ology	13
	2.1	Des	k Study	
	2.2	Con	sultation	15
	2.3		d Surveys	
3.	Site	Desc	ription	16
	3.1	Stat	us and Situation	16
	3.1.	1	Site history	16
	3.1.	2	Current land-use	
	3.2	Geo	ology and Peat Depths	20
	3.2.	2	Peat type and depths	20
	3.3	Key	Biodiversity Features of Interest	20
	3.3.	1	Current habitats	20
	3.3.	2	Species of conservation interest	22
	3.3.	3	Invasive species	25
	3.4	Stat	utory Nature Conservation Designations	25
	3.5	Hyd	rology and Hydrogeology	25
	3.6	Emi	ssions to surface-water and water-courses	26
	3.7	Fug	itive Emissions to air	27
	3.8	Carl	oon emissions	27
	3.9	Cur	rent ecological rating	28
4.	Con	sulta	tion	29
	4.1	Con	sultation to date	29
	4.2	Issu	es raised by Consultees	Error! Bookmark not defined.
	4.3	Bor	d na Móna response to issues raised during consultation	Error! Bookmark not defined.
5.	Reh	abilit	ation Goals and Outcomes	30
6.	Sco	pe of	Rehabilitation	31
	6.1	Key	constraints	31
	6.2	Key	Assumptions	32
	6.3	Key	Exclusions	33

7.	Crite	eria for successful rehabilitation	34
	7.1. Cr	iteria for successful rehabilitation to meet EPA IPC licence conditions:	34
	7.2. Cr	ritical success factors needed to achieve successful rehabilitation as outlined in the plan	37
8.	Reh	abilitation Actions and Time Frame	39
	8.1	Short-term planning actions (0-1 years)	40
	8.2	Short-term practical actions (0-2 years)	41
	8.3	Long-term (>3 years)	42
	8.5	Budget and costing	42
9.	Afte	rcare and Maintenance	48
	9.1	Programme for monitoring, aftercare and maintenance	48
	9.2	Rehabilitation plan validation and licence surrender – report as required under condition 10.4	49
10		eferences	
Ар	pendix	c I: A standard peatland rehabilitation Plan to meet conditions of the IPC Licence	54
		X II: Bog Group Context	
ΑP	PENDI	X III: Ecological Survey Report	67
ΑP	PENDI	X IV. Environmental Control Measures to be applied to bog rehabilitation	70
		X V. Biosecurity	
		VI. Policy and Regulatory Framework	
ΑP	PENDI	X VII. Decommissioning	79
ΑP	PENDI	X VIII. Enhanced rehabilitation measures and target area Error! Bookmark not defi	ned.
ΑP	PENDI	X IX. Glossary	82

SUMMARY

Name of bog: Esker Bog Area: 566 ha

Site description:

- Esker Bog is located close to Rhode in Co. Offaly.
- Esker Bog was in industrial peat production since the early 1970s until 2019. The peat was formerly used
 as fuel peat to supply Edenderry Power. Industrial peat extraction has now completely ceased at Esker
 Bog.
- Esker Bog has a gravity drainage regime.
- The majority of the former peat production footprint is bare peat and contains active drainage channels.
- The western section of the bog contains the deepest residual peat with over 2.6m of peat remaining. The eastern area has shallower remaining peat and is now considered to be cutaway.
- The Esker Stream flows along the southern boundary of the western part, and the Dogen River, a tributary of the Esker Stream, flows north to south and separates the eastern from the western side of the site.

Rehabilitation goals and outcomes

Bord na Móna is committed to discharging the obligations arising from Condition 10 of the IPC licence. The primary goals and outcomes of this plan are to (1) meet condition 10 requirements and (2) optimise climate action benefits from enhanced rehabilitation measures.

Being cognisant of the proposed Scheme for supporting enhanced decommissioning, rehabilitation and restoration measures (PCAS), the primary rehabilitation goal and outcome for Esker Bog is **environmental stabilisation** of the site and **optimising climate action benefits**. This will be achieved via intensive **re-wetting and creation of naturally functioning peatland and wetland habitats**. This is defined as:

- Carrying out enhanced rehabilitation with the application of enhanced rehabilitation measures in selected areas to re-wet peat and slow water movement across the site. The site has already developed a mosaic of pioneer cutaway habitats in part.
- Optimising hydrological conditions for the development of wetlands, fen, Reed Swamp and wet woodland on shallow cutaway peat, and eventually naturally functioning wetland/peatland habitats.
- Optimising hydrological conditions for the development of embryonic *Sphagnum*-rich vegetation communities in suitable deep residual peat areas.
- Stabilisation or improvement in water quality parameters (e.g. suspended solids).
- Environmental stabilisation.
- Rehabilitation will support the National Policies on Climate Action and GHG mitigation by maintaining
 and enhancing the current peat storage capacity of the bog (locking the carbon into the ground). It is
 expected that the bog will have reduced emissions (reduced source) and in time develop its carbon sink
 function, in part, as some peat-forming habitats develop on site. It will also support Ireland's
 commitments towards Water Framework Directive and the National River Basin Management Plan 20182021.

Scope of rehabilitation

The principal scope of this rehabilitation plan is defined by:

- The area of Esker Bog.
- EPA IPC Licence Ref. P0503-01. As part of Condition 10.2 of this license, a rehabilitation plan must be
 prepared for permanent rehabilitation of the boglands within the licensed area. The key objective of
 'rehabilitation', as required by this licence, is achieved by the environmental stabilisation of the bog.

- The proposed Scheme (PCAS) includes enhanced measures which are designed to exceed/meet the standard stabilisation requirements as defined by the IPC Licence and to enhance the ecosystem services of Castlegar Bog, in particular, optimising climate action benefits.
- The local environmental conditions of this bog. Esker Bog has variable environmental characteristics with a range of residual peat depths, hydrology and topography. Part of the site large remnants of deep peats and is suited to deep peat re-wetting.
- The key goals and outcomes of rehabilitation at this bog outlined above.
- To minimise potential impacts on neighbouring land, some boundary drains around Esker Bog will be left unblocked, as blocking boundary drains could affect adjacent land.
- Other constraints including archaeology and rights of way.
- Future land-use at Esker has not been defined by Bord na Móna.

Criteria for successful rehabilitation:

The Criteria for successful rehabilitation to meet Condition 10 of the IPC Licence have been defined as:

- Rewetting of residual deep peat in the former area of industrial peat production to slow water movement
 across the site to retain silt, encouraging development of vegetation cover via natural colonisation, and
 reducing the area of bare exposed peat (IPC Licence validation). The target will be the delivery of
 measures and this will be measured by an aerial survey after rehabilitation is completed. (IPC Licence
 validation).
- Stabilising/improving key potential emissions to water (e.g. suspended solids). This will be measured via water quality monitoring (suspended solids and ammonia) for at least 2 years after the rehabilitation has been completed (IPC Licence validation).
- Reducing pressure from peat production on the local river catchment (IPC Licence validation). This will be measured by the EPA WFD monitoring programme.
- Optimising the extent of suitable hydrological conditions for climate action (Climate action verification).
 This will be measured by an aerial survey after rehabilitation has been completed.
- Reduction in carbon emissions (Climate action verification). Baseline monitoring will be carried after rehabilitation is completed (during the scheme). It is proposed that sites can be monitored against this baseline in the future.
- Setting the site on a trajectory towards establishment of a mosaic of compatible habitats including wetland, fen, Reed swamp, wet woodland, heath, embryonic *Sphagnum*-rich peat forming communities, scrub and Birch woodland communities, where conditions are suitable, and eventually towards a reduced Carbon source (Climate action verification). Some areas will naturally be dry and develop Birch woodland and other drier habitats. It will take some time for stable naturally functioning habitats to fully develop at Esker Bog.
- Improvement in biodiversity and ecosystem services (Climate action verification).

Meeting climate action verification criteria and monitoring of these criteria after the Scheme is completed is dependent on support from the Climate Action Fund or other sources of funding.

Critical success factors needed to achieve successful rehabilitation as outlined in the plan

The achievement of successful rehabilitation as outlined in the plan requires:

- Funding to pay for resources required to deliver the planned rehabilitation (Bord na Móna and external).
- Bord na Móna to have sufficient resources (staff and machinery) to deliver the planned rehabilitation.
- Weather conditions to be within normal limits over the rehabilitation plan timeframe.
- Natural colonisation of vegetation to develop semi-natural habitats at a rate within the normal limits.

Summary of measures:

The below section is a summary of measures proposed for rehabilitation.

- Planning actions, including developing a detailed site plan and carrying out a hydrology and drainage assessment.
- Carry out an ecological appraisal of the potential impacts of the planned rehabilitation.
- Carry out proposed measures, which will be a combination of drain blocking, peat field re-profiling, cellbunding, wetland creation and fertiliser applications targeting bare peat on headlands, high fields and other areas.
- Phase 2 measures may include seeding of targeted vegetation and inoculation of Sphagnum.
- Silt ponds will continue to be maintained during the rehabilitation and decommissioning phase.
- Evaluate success of short-term rehabilitation measures outlined above and remediate, where necessary.
- Decommissioning of silt-ponds will be assessed and carried out, where required.

Timeframe:

- 2020-2021: Short-term planning actions.
- 2021: Short-term practical actions.
- 2021-2024: Any Long term practical actions; Evaluate success of short-term rehabilitation measures outlined above and remediate, where necessary.
- 2024: Decommission silt-ponds, if necessary.

Budget and Costing

- The rehabilitation plan outlined in this document is predicated on the understanding that it is the Minister's intention to support, via the Climate Action Fund, Bord na Móna in developing a package of measures, 'the proposed Scheme', for enhanced decommissioning, rehabilitation and restoration of cutaway peatlands referred to as, the Peatlands Climate Action Scheme'. However, only the additional costs associated with the additional and enhanced rehabilitation, i.e, measures which go beyond the existing standard mandatory decommissioning and rehabilitation requirements arising from Condition 10 will be eligible for support.
- In relation to the pre-existing Condition 10 IPC Licence requirement to carry out what can be termed the 'standard' decommissioning and rehabilitation, Bord na Móna maintains a Provision on its balance sheet to pay for these future costs when industrial peat extraction ceases. This is updated every year. For more information see the Bord na Móna Annual Report (Bord na Móna 2020). Bord na Móna is fully committed to meeting its obligations relating to rehabilitation and decommissioning under the Integrated Pollution Control Licence.
- For the avoidance of doubt, should the proposed Scheme and the associated statutory obligation on Bord
 na Móna not materialise, Bord na Móna will not carry out the enhanced decommissioning, rehabilitation
 and restoration measures described in this plan. Bord na Móna will instead plan to complete only the
 'standard' decommissioning and rehabilitation measures required under Condition 10 (see Appendix I)
 and for which financial provisions have been made, to comply with that element of the Licence.

Monitoring, after-care and maintenance

The monitoring, after-care and maintenance programme for Esker Bog, as required to meet Condition 10 of the IPC Licence, is defined as:

Quarterly monitoring assessments of the site to determine the general status of the site, assess the
condition of the rehabilitation work, asses the progress of natural colonisation, monitoring of any
potential impacts on neighbouring land and general land security. The number of site visits will reduce
after 2 years to bi-annually. These site visits will assess the need to additional rehabilitation, if needed.

- Water quality monitoring will be established. Monitoring of key water quality parameters for 2 years after rehabilitation will include: Ammonia, Phosphorous, Suspended solids (silt), pH and conductivity.
- Where other uses are proposed for the site, these will be assessed by Bord na Móna in consultation with interested parties. Other after-uses can be proposed for licensed areas and must go through the appropriate assessment and planning procedures.

Additional Monitoring:

- The monitoring and validation of re-vegetation via natural colonisation and changes in bog condition will
 be carried out using an aerial remote sensing survey, after rehabilitation measures are implemented. It
 is proposed that sites can be monitored against this baseline in the future.
- Biodiversity Ecosystem services will be monitored using specific indicators.
- Carbon emissions monitoring only be carried out on a small proportion of BnM sites to develop better
 understanding of carbon emissions and GHG emission factors from different types of BnM sites and will
 be developed on association with other established research programmes. Reduction in carbon emissions
 will be modelled by a combination of habitat condition assessment and application of appropriate carbon
 emission factors derived from other sites. Baseline monitoring (habitat condition) will be carried after
 rehabilitation is completed (during the Scheme). It is proposed that sites can be monitored against this
 baseline in the future.
- Monitoring as part of Climate Action Verification is dependent on support from the Climate Action Fund or other external funding.

Validation and IPC Licence surrender

Reporting to the EPA will continue until the IPC License is surrendered. The bog will be included in the full licence surrender process as per the Guidance to Licensees on Surrender, Cessation and Closure of Licensed Sites EPA, 2012, when:

- The planned rehabilitation has been completed.
- Water quality monitoring demonstrates that water quality indicators are stabilising/improving.
- The site has been environmentally stabilised.

1. INTRODUCTION

Bord na Móna operates under IPC Licence issued and administered by the EPA to extract peat within the Allen bog group (Ref. P0503-01). As part of Condition 10.2 of this license, a rehabilitation plan must be prepared for permanent rehabilitation of the boglands within the licensed area. The bog is part of the Allen Bog Group (see Appendix II for details of the bog areas within the Allen Bog Group). Esker Bog is located in Co. Offaly.

This document seeks to address the requirements of Condition 10.2 of IPC License Ref. P0503-01:

"The licensee shall prepare, to the satisfaction of the Agency, a fully detailed and costed plan for permanent rehabilitation of the cutaway boglands within the licensed area."

This plan is a specific rehabilitation plan for the bog and outlines:

- Description of site management and status;
- Main issues and approaches to rehabilitation;
- Consultation to date with interested parties;
- Interaction with other policy and legislative frameworks (Appendix VI);
- The planned rehabilitation goals and outcomes:
- The scope of the rehabilitation plan;
- Criteria which define the successful rehabilitation and key targets to validate rehabilitation;
- Proposed rehabilitation actions;
- Proposed timeframe to implement these actions;
- Budget and Costings; and
- Associated aftercare, maintenance and monitoring.

It is proposed by Government that Bord na Móna carry out a Peatlands Enhanced Decommissioning, Rehabilitation and Restoration Scheme (PCAS) on peatlands previously used for energy production. Note this proposal is also known colloquially as the 'Peatlands Climate Action Scheme'. The additional costs of the proposed Scheme will be supported by Government through the Climate Action Fund. Bord na Móna have identified a footprint of 33,000 ha (a subset of the BnM estate that has been used for energy production) as peatlands suitable for enhanced rehabilitation. This proposed Scheme will significantly go beyond what is required to meet rehabilitation and decommissioning obligations (Appendix VII) under existing EPA IPC licence conditions. Improvements supported by the Scheme will ensure that environmental stabilisation is achieved (meaning IPC obligations are met), and importantly, significant additional benefits, particularly relating to climate action and other ecosystem services, will also be delivered. However, it is important for all stakeholders to understand that only the costs associated with the additional, enhanced and accelerated rehabilitation, i.e. those measures which go beyond the existing decommissioning and rehabilitation requirements arising from Condition 10, will be eligible for support under the proposed Scheme. Bord na Móna have now announced the complete cessation of industrial peat production across its estate (January 2021).

It is expected that the PCAS will have benefits accruing from biodiversity provision, water quality and storage attenuation as well as increased carbon storage, reduced carbon emissions and acceleration towards carbon sequestration. The Scheme will also facilitate monitoring of carbon fluxes (Greenhouse Gases and fluvial carbon) in selected areas (in addition to other established Research programmes), to monitor changes in where the interventions will accelerate the trajectory towards a naturally functioning peatland ecosystem.

It is envisaged that the PCAS will support activities, interventions, or measures across the Bord na Móna cutaway peatlands which accelerate the original timelines. Selected rehabilitation measures will take account of site environmental conditions, which can vary significantly. These measures potentially include:

- more intensive management of water levels through pump management, drain-blocking and cell bunding;
- re-profiling that will deliver suitable conditions for development of wetlands, fens and bog habitats;
- targeted fertiliser applications,
- · seeding of targeted vegetation; and
- proactive inoculation of suitable peatland areas with Sphagnum.

These are collectively designed to optimise hydrological conditions (ideally and where possible water-levels <10 cm) for climate action benefits and to accelerate the trajectory of the site towards a naturally functioning ecosystem, and eventually a reduced carbon source/carbon sink again. In some areas of dry cutaway this trajectory will be significantly longer and it is not feasible in the short-term to re-wet some areas, which will develop other habitats. Other areas will naturally have deeper water). The key to optimising climate action benefits is the restoration of suitable hydrological conditions and more intensive intervention means that the extent of suitable hydrological conditions can be optimised. These measures are designed to encourage the development of peat-forming habitats, where possible. They are also designed to further slow the movement of water across the site (with the site acting similarly to a constructed wetland), slowing the release of water (improving local water attenuation) and water quality is also expected to improve as the site returns to a naturally functioning peatland ecosystem.

Esker Bog is proposed to be part of this this proposed Scheme (PCAS) and this rehabilitation plan outlines the approach taken. In the event that additional external funding is not secured, Bord na Móna will revert to a standard rehabilitation plan (outlined in Appendix I). This adapted rehabilitation plan will also meet rehabilitation and decommissioning obligations under existing EPA IPC licence conditions.

1.1 Constraints and Limitations

This document covers the area of **Esker Bog**.

Future land-use at Esker Bog has not been defined by Bord na Móna. The gravity pipeline for the proposed Water Supply Project – Eastern and Midlands Region is anticipated to cross part of the site. Bord na Móna will continue to review the future after-use of its land-bank. Any consideration of any other future after-uses for Esker Bog, will be conducted in adherence to the relevant planning legislation and consultation with relevant authorities and will be considered within the framework of this rehabilitation plan.

Peat production activities have the potential to impact the habitats and environment of a bog. The ecological processes involved in the creation and maintenance of functioning, active bog systems are complex, happen over very long time periods (>1,000 years) and not all are fully understood. Nevertheless, the basis for the proposed approaches and implementation outlined in the document is the experience gained in 40 years of research and implementation of the after-use development, rehabilitation and restoration of the Bord na Móna cutaway bogs as well as best practise internationally (see reference documents).

Industrial peat extraction at Esker Bog permanently ceased in 2019. Currently the former peat production area is bare peat. It is anticipated that the combination of active enhanced rehabilitation measures and natural colonisation will quickly support the development of pioneer vegetation. Nevertheless, it will take some time (30-50 years) for naturally functioning peatland ecosystems to fully re-establish.

Parts of Esker Bog (outside the areas owned and under the control of Bord na Móna) are currently used by domestic turf cutters to harvest peat. These areas are ecologically and hydrologically linked to the area owned by Bord na Móna where rehabilitation is planned. It is beyond the scope of this rehabilitation plan to address turf cutting issues on Esker Bog that are outside of the control of Bord na Móna. Nevertheless, Bord na Móna are aware of such issues which may constrain the proposed rehabilitation actions, and this rehabilitation plan considered potential impacts of these on the delivery of the stated objectives.

Rehabilitation in other areas of the bog may also be constrained due to other property issues or issues such as rights of way.



2. METHODOLOGY

This rehabilitation plan was developed with a combination of desktop and field surveys, consultations with internal and external stakeholders and cognisance of the proposed Scheme (PCAS). The development of this rehabilitation plan considered **recently published** guidance issued by the EPA in 2020 – **Guidance on the process of preparing and implementing a bog rehabilitation plan**.

The ecological information and site information collected during the Bord na Móna ecological baseline survey, additional confirmatory site visits and monitoring and desktop analysis forms the basis for the development of the rehabilitation plan for the bog, along with:

- Experience of 40 years of research on the after-use development and rehabilitation of the Bord na Móna cutaway bogs (Clarke, 2010; Bord na Móna, 2016);
- Significant international engagement during this period with other counties in relation to best-practise regarding peatland rehabilitation and after-use through the International Peat Society and the Society for Ecological Restoration (Joosten & Clarke, 2002; Clarke & Rieley, 2010; Gann et al., 2019);
- Consultation and engagement with internal and external stakeholders;
- GIS Mapping;
- BNM drainage surveys;
- Bog topography and LIDAR data:
- Hydrological modelling; and
- The development of a Methodology Paper (draft) outlining the proposed Scheme (PCAS). This
 rehabilitation includes enhanced measures defined in the Methodology Paper which are designed to
 exceed the standard stabilisation requirements as defined by the IPC Licence and to enhance the
 ecosystem services of Esker Bog, in particular, optimising climate action benefits.

2.1 Desk Study

The desk study involved collecting all relevant environmental and ecological data for the study area. The development of the rehabilitation plan also takes account of research, experience and engagement with other peatland restoration and rehabilitation projects and peatland research including Irish, UK, European and International best-practise guidance (full citations are in the References Section):

- Anderson *et al.* (2017). An overview of the progress and challenges of peatland restoration in Western Europe.
- Bonn et al. (2017). Peatland restoration and ecosystem services- science, policy and practice.
- Carroll *et al.* (2009). *Sphagnum* in the Peak District. Current Status and Potential for Restoration. Moors for the Future Report No 16.
- Clark & Rieley (2010). Strategy for responsible peatland management.
- Eades et al. (2003). The Wetland Restoration Manual.
- Farrell & Doyle (2003). Rehabilitation of Industrial Cutaway Atlantic Blanket Bog, NW Mayo, Ireland.
- Gann et al. (2019). International Principles and Standards for the practice of Ecological Restoration.
- Hinde *et al.* (2010). *Sphagnum* re-introduction project: A report on research into the re-introduction of *Sphagnum* mosses to degraded moorland. Moors for the Future Research Report 18.
- Joosten & Clarke (2002). Wise Use of mires and peatlands Background and Principles including a framework for Decision-making.

- Lindsay (2010). Peatbogs and Carbon: a Critical Synthesis to Inform Policy Development in Oceanic Peat Bog Conservation and Restoration in the Context of Climate Change.
- Mackin et al. (2017). Best practice in raised bog restoration in Ireland. Irish Wildlife Manuals, No. 99.
 National Parks and Wildlife Service,
- McBride et al. (2011). The Fen Management Handbook (2011), Scottish Natural Heritage.
- McDonagh (1996). Drain blocking by machines on Raised Bogs. Unpublished report for National Parks and Wildlife Service.
- NPWS (2017a). National Raised Bog Special Areas of Conservation management plan. Department of Arts, Heritage and the Gaeltacht.
- Regan, et. al. (2020). Ecohydrology, Greenhouse Gas Dynamics and Restoration Guidelines for Degraded Raised Bogs. EPA Research Report. Prepared for the Environmental Protection Agency by Trinity College Dublin.
- Quinty & Rochefort (2003). Peatland Restoration Guide, second edition. Canadian *Sphagnum* Peat Moss Association and New Brunswick Department of Natural Resources and Energy.
- Renou-Wilson *et al.* (2011). BOGLAND Sustainable Management of Peatlands in Ireland. STRIVE Report No 75 prepared for the Environmental Protection Agency.
- Schouten (2002). Conservation and Restoration of Raised Bogs: Geological, Hydrological and Ecological Studies. Dúchas - The Heritage Service of the Department of the Environment and Local Government, Ireland;
- Thom (2019). Conserving Bogs Management Handbook.
- Wheeler & Shaw (1995). Restoration of Damaged Peatlands with Particular Reference to Lowland Raised Bogs Affected by Peat Extraction.
- Wittram *et al.* (2015). A Practitioners Guide to Sphagnum Reintroduction. Moors for the Future Partnership.

Additional on-line resources were also incorporated into the desk study, including:

- Allen Integrated Pollution Control Licence;
- Allen Annual Environmental Reports;
- Review of the National Biodiversity Data Centre (NBDC) webmapper;
- Inland Fisheries Ireland (IFI) Reports;
- Environmental Protection Agency database (<u>www.epa.ie</u>);
- EPA Guidance on Requests for Alterations to a Licensed Industrial or Waste Activity;
- BirdWatch Ireland online data (including I-WeBS and CBS datasets; www.birdwatchireland.ie);
- Geological Survey of Ireland National Draft Bedrock Aquifer map;
- Geological Survey of Ireland Groundwater Database (<u>www.gsi.ie</u>);
- Historic Environment Viewer at https://webgis.archaeology.ie/historicenvironment/
- National Parks & Wildlife Services Public Map Viewer (www.npws.ie);
- Water Framework Directive catchments.ie/maps/ Map Viewer (www.catchments.ie);
- OPW Indicative Flood Maps (<u>www.floodmaps.ie</u>);
- CFRAM Preliminary Flood Risk Assessment (PFRA) maps (<u>www.cfram.ie</u>);
- River Basin Management Plan for Ireland 2018 2021;
- Bord na Móna Annual Report 2020.
- Spatial data in respect of Article 17 reporting, available online at https://www.npws.ie/maps-and-data/habitat-and-species-data/article-17.

2.2 Consultation

A number of stakeholders have been identified during the course of Bord na Móna's rehabilitation and Biodiversity Action Plan activities and are contacted during the rehabilitation planning process for their views. See Section 4.

2.3 Field Surveys

Bord na Móna carried out a baseline ecological survey of all of its properties in 2009-2012 and developed habitat maps. As part of this exercise, Esker Bog was surveyed in August 2010. Additional ecological walk-over surveys and visits have taken place at Esker Bog between 2012-2020 to inform rehabilitation planning and habitat maps have been updated, where required, with the most recent visit undertaken in November 2020. This rehabilitation plan is informed by the original baseline survey as well as subsequent confirmatory site walk-over surveys and visits, and updates to baseline data.

Habitat mapping followed best-practise guidance from Smith *et al.* (2011). Map outputs including all habitat maps and target notes were produced using GIS software application packages (ArcGIS). General marginal habitats and other habitats that had not been modified significantly by industrial peat extraction were classified using Fossitt *et al.* (2000). Plant nomenclature for vascular plants follows Stace (2010), while mosses and liverworts nomenclature follows identification keys published by the British Bryological Society (2010). A more detailed Bord na Móna classification system was developed for classifying pioneer cutaway habitats as Fossitt categories were deemed not to be detailed enough for cutaway bog (much of cutaway bog could be classified as Cutover Bog - PB4). Much of the pioneer cutaway vegetation is still at an early stage of its development and cannot be assigned to Fossitt Level 3 categories yet.

A detailed ecological survey report for Esker Bog is contained in Appendix II.

3. SITE DESCRIPTION

Esker Bog is located in Co. Offaly, approximately 3.5km south-southeast of Rhode and c.6km east of Daingean. Esker Bog comprises two main sections, a larger area in the west and a smaller section in the east, that are divided by a stream (the Dogen River). A third, small, separate area is also included as part of Esker Bog. This is located to the south-west of the other two bog areas (See Figure 3.1). The surrounding landscape is dominated by a mosaic of farmland, largely consisting of improved grassland, and other bogs, many owned and managed by Bord na Móna (See Figure 3.2). The Esker Stream flows along the southern boundary of the western side, with the Dogen River, a tributary of the Esker Stream, flowing north to south and separating the eastern from the western side of Esker Bog.

Esker Bog is connected via a Bord na Móna rail link to Cavemount Bog, which lies 1.3km to the west-northwest. Ballycon Bog is 700m south of esker Bog, although the two bogs are not connected, being separated by farmland, the R402 road and the Esker Stream. Cloncreen Bog us located c.200m immediately south of the small section of Esker Bog. Again, these two bogs are separated by some farmland and the R402 road with no direct links (road or rail) between the two Bord na Móna properties.

3.1 Status and Situation

3.1.1 Site history

Esker Bog was in industrial peat production since the early 1970s. The peat was formerly used as fuel peat in Edenderry Power. Industrial peat extraction completely ceased at Esker Bog in 2019.

The small, discrete bog section in the south-east of Esker Bog has never been in production.

3.1.2 Current land-use

Industrial peat production has now completely ceased at Esker Bog. However, some stockpiles of peat remain on the site following harvesting; these are being transported to Edenderry Power Station and Derrinlough Briquette Factory. There is a small length of bog railway and some other infrastructure on this site (Figure 3.7).

The proposed Water Supply Project- Eastern and Midlands Region, will connect Parteen basin Co. Tipperary to a Termination Point Reservoir at Peamount, Co. Dublin. The pipeline corridor for the proposed project intersects Esker Bog. e. This project is in its pre-planning stage.

There are turbary plots overlapping the bog boundary.

3.1.3. Socio-Economic conditions

Bord na Móna has historically been a vital employer for the rural community of the Midlands of Ireland. Bord na Móna compiled a report on the role of peat extraction in the midlands historically in which they report that in 1986, by the end of Bord na Móna's Third Development Programme, a total of twenty-three work locations had been established around the country. The company had an average employment of approximately 4,688 in the mid 1980's, with a peak employment of 6,100 during the production season, which placed it among the country's largest commercial employers. The importance of such levels of employment were largely due to its regional concentration in the Midlands and the lack of alternative employment opportunities at the time.

According to the Energy Crop Socio-Economic Study undertaken by Fitzpatrick Associates in 2011, there were an estimated 1,443 jobs supported by the peat-to-power industry in Ireland at the time, some 81% of which were located in the catchment areas of the three peat-fired generating stations (Lough Ree, West Offaly, and Edenderry Power Stations). These constituted jobs in the plants and in peat extraction, jobs indirectly supported in upstream supply industries and jobs induced through the trickle-down effects of the wages and salaries of those supported directly or indirectly.

In respect of Esker Bog, jobs included in the above study would have included those to facilitate extraction of peat at this site, and associated processing and transfer to the relevant power station.

As the primary employer in many Midland counties, Bord na Móna played a central role in building communities through several initiatives, including Education bursaries, support of local sporting clubs, the provision of community gain funds, charity programmes and the provision and building of amenity areas."

These job numbers have now declined with the cessation of peat extraction at this bog. It is anticipated that the proposed scheme (PCAS) will provide some employment for a team of workers at this site for a period of time (> 1 year).

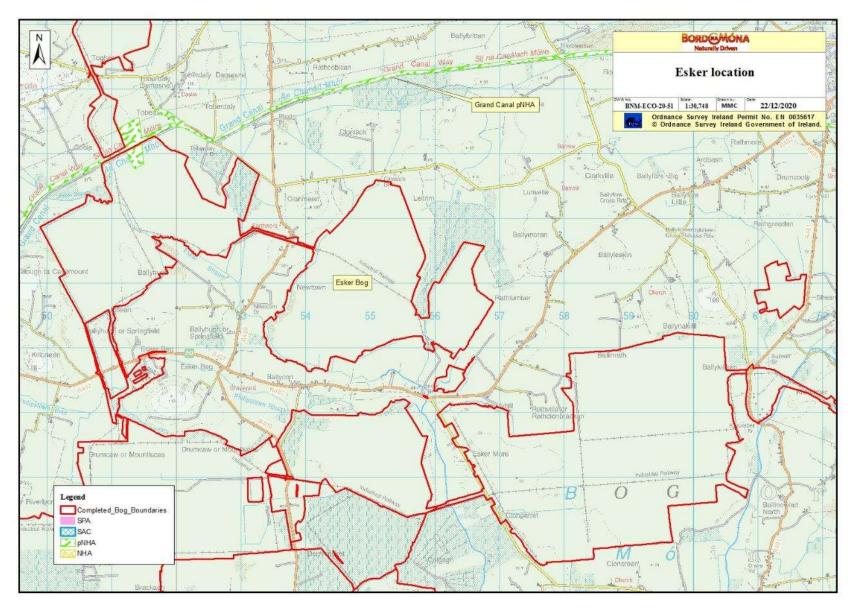


Figure 3.1 Location of Esker Bog in context to other Bord na Móna bogs and surrounding area



Figure 3.2 Aerial photo of Esker Bog.

3.2 Geology and Peat Depths

3.2.1 Sub-soil geology

The underlying geology at Esker Bog comprises onlitic limestones ¹. The underlying soils and sub-soils are classed as 'Raised Bog Cutover Peat'.

The peat soils are likely to be underlain with limestone tills, as these sub-soils are exposed around the margins of the site. The sub-soils along the southern margin are limestone-based sands and gravels lain down by the river. Grey Marl was exposed in some of the spoil taken from the silt ponds at the southern end of the site.

3.2.2 Peat type and depths

A significant portion of the residual peat on Esker Bog is mostly "red" or "Sphagnum peat" (Figure 8.2). The western section of the bog contains the deepest peat reserves with over 2.6m of peat remaining in some areas. The eastern section has rather shallower peat depths remaining, with some fen peats exposed. Some of this area is also cutaway, with underlying sub-soils now exposed.

3.3 Key Biodiversity Features of Interest

The majority of the large area in the west of Esker Bog within the Bord na Móna boundary is dominated by bare peat (Figure 3.3) and the eastern section is largely cutaway (Figure 3.4). The Esker Stream flows along the southern side of the bog and forms a natural boundary. The Dogen River, a tributary of the Esker River, flows north to south and separates the eastern from the western side of the site. A third watercourse flows along the western boundary of the site and is also a tributary of the Esker Stream.

3.3.1 Current habitats

There are some remnant habitats around the margins of Esker Bog. A narrow band of Birch woodland (WN7) and scrub (WS1) dominated by Birch are the most prominent habitats around the periphery of both the the western and eastern sections. In some places, there are patches of remnant raised bog vegetation (PB1), generally dominated by Heather and being invaded by scrub, as they have largely dried out. Other parts of the margins are covered in a mosaic of Bracken and Birch scrub.

Although the western block of Esker bog is largely bare peat, the smaller eastern area is largely cutaway, and pioneer cutaway habitats have been developing here in recent years. On the higher and drier areas Birch woodland is developing, with a mosaic of rush-dominated poor fen and bare peat over much of the remainder of this area (see Figure 3.4). The drainage system in this area has been maintained so it has remained relatively dry.

The small area of Esker Bog in the south-east of the area (Figure 3.5) that has never been in production is dominated by mature Birch woodland (WN7) and also contains small patches of active and old cutover bog (PB4), wet grassland (GS4) that has developed on cutover peat and Bracken (HD1).

The Esker Stream, that flows along the southern boundary, is typical of a lowland depositing river and is infilled with emergent riparian vegetation such as Reed Canarygrass and Bulrush.

A habitat map of Esker Bog is shown in Figure 3.6.

20

¹ https://www.gsi.ie/en-ie/data-and-maps/Pages/Bedrock.aspx



Figure 3.3 Bare peat of former production area at Esker Bog (western end)



Figure 3.4 Area of cutaway peatlands at Esker Bog (eastern end).



Figure 3.5 Area of bog woodland in the south east of the site.

3.3.2 Species of conservation interest

Esker Bog is used occasionally by several species of conservation interest including Peregrine, Merlin, Snipe and small flocks of wintering Golden Plover.

The Esker Stream along the southern boundary and the Dogen River that runs between the western and eastern areas of Esker Bog have the potential for Otter and Kingfisher.

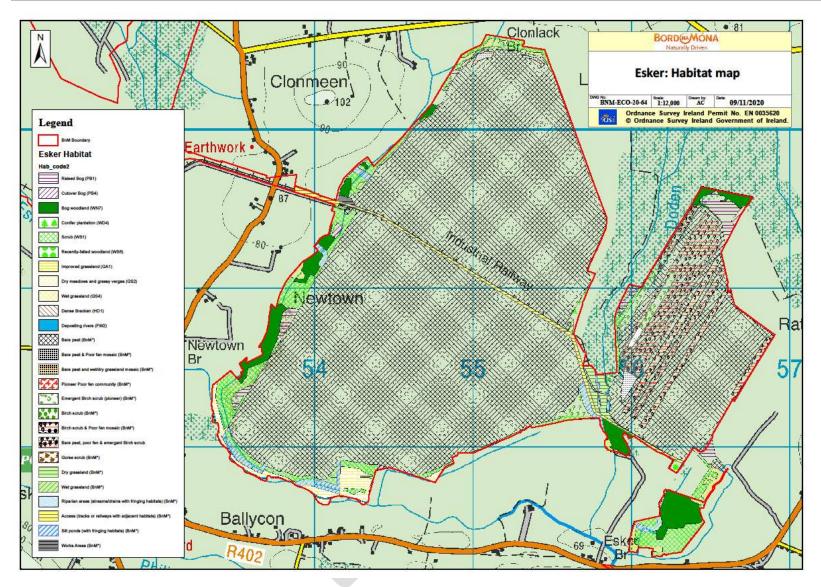


Figure 3.6 Habitat map of Esker Bog showing Bord na Móna habitat categorisation

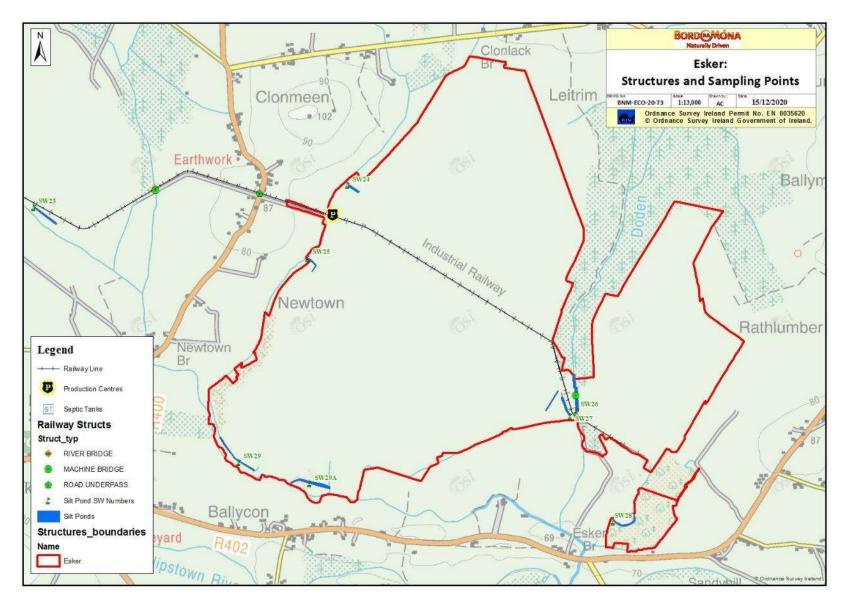


Figure 3.7. Map of Esker Bog showing structures and designated emission points.

3.3.3 Invasive species

No invasive flora species, as listed under Regulation (EU) 1143/2014 on the prevention and management of the introduction and spread of invasive alien species have been recorded at Esker Bog (See Appendix V).

3.4 Statutory Nature Conservation Designations

There are no sites designated for nature conservation objectives on or immediately adjacent to Esker Bog.

3.4.1 Other Nature Conservation Designations

The Ramsar Convention entered into force in Ireland on 15th March 1985. Ireland currently has 45 sites/wetlands designated as Wetlands of International Importance (Ramsar Sites). These cover a surface area of 66,994ha. There are no Ramsar Sites in the local vicinity of Esker Bog (i.e. within 3km) The closest Ramsar Sites to Esker Bog include Pollardstown Fen (Kildare) and Raheenmore Bog (Offaly).

https://www.arcgis.com/apps/MapTour/index.html?appid=cd6e1a247bdc4179b9dfc0461e950f1e#

3.5 Hydrology and Hydrogeology

Esker Bog has a gravity drainage regime. The majority of the bog is currently relatively dry with active functioning drains. Initial hydrological modelling indicates the bog has topographical basins that are expected to develop a mosaic of wetland habitats when rehabilitation is carried out and drains are blocked. A significant part of the site is also modelled as being relatively dry (Figure 8.4).

Esker Bog is located in the Barrow catchment and is drained by three watercourses that all meet just south of the Bord na Móna property. The main watercourse draining Esker Bog is the Esker Stream which flows along the southern boundary of the property. To the east, the bog is drained by the Rathcobican stream (a tributary of the Esker Stream). The Dogen River, also a tributary of the Esker Stream flows through the centre of Esker Bog, separating the large western and eastern sections. The small, separate section of Esker Bog in the south-east corner is drained by the Rathlumber stream.

Field drains on both the western and eastern sections of Esker Bog run north-east to south west. There are seven outlets for water draining off Esker bog, all of which pass through silt ponds. One exception is the flow to the Dogen River, the course of which has been modified and managed as a silt pond.

The bog is located in an area with a locally important bedrock aquifer (Li) with Bedrock that is moderately productive only in local zones (EPA map-viewer). An aquifer is an underground body of water-bearing rock or unconsolidated materials (gravel or sand) from which groundwater can be extracted in useful amounts. GSIs Aquifer classes are divided into three main groups based on their resource potential, and further subdivided based on the type of openings through which groundwater flows. There are nine aquifer categories in total. Locally important aquifers are capable of supplying locally important abstractions (e.g. smaller public water supplies, group schemes), or good yields (100-400 m³/d). These data give an indication of sub-surface deposits (bedrock and unconsolidated materials) in terms of their groundwater resource potential and dominant groundwater flow type.

The bog is located in an area mapped by GSI as of low groundwater vulnerability (GSI Mapviewer). Groundwater Vulnerability is a term used to represent the intrinsic geological and hydrogeological characteristics that determine the ease with which groundwater may be contaminated by human activities. Groundwater vulnerability maps are based on the type and thicknesses of subsoils (sands, gravels, glacial tills (or boulder clays), peat, lake and alluvial silts and clays), and the presence of karst features. Groundwater is most at risk where the subsoils are absent or thin and, in areas of karstic limestone, where surface streams sink underground at swallow holes. These data indicate there is generally low risk of any groundwater contamination occurring at this site.

The peat is underlain by glacial deposits interbedded with glacio-fluvial deposits over limestone bedrock. The glacial deposits generally consist of grey gravelly clay/silt (present on an adjacent cutaway site). The bog water table across the site is expected to be high when bog drains are blocked, and perched above the underlying regional groundwater table. The ability of the shallow peat water to interact with the underlying regional groundwater flows is limited by the permeability of the underlying glacial deposits.

3.6 Emissions to surface-water and water-courses

Drainage is an important feature of industrial peat production and there were extensive field drains maintained throughout bog areas to facilitate industrial peat production annually, each of which eventually drains into a terminal silt pond that allows for settlement of suspended solids before entering the main river systems. In accordance with the existing Integrated Pollution Control licence, all drainage water from boglands in a licensed area is discharged via an appropriately designed silt pond treatment arrangement as required in Condition 6.6. of the licence. Industrial peat production has now permanently ceased at Esker Bog.

Silt ponds are the key silt control infrastructure to control potential emissions from industrial peat production sites. As required under licence, BNM have a number of procedures for how it manages and maintains its silt pond network. The silt that builds up in silt ponds is excavated on a regular basis by Bord na Móna to facilitate an efficient level of silt control. Silt ponds will continue to be maintained during the rehabilitation and decommissioning. Silt pond decommissioning will be considered when sites are deemed to be on a trajectory of environmental stability and peatland rehabilitation has been completed.

Esker bog has 7 treated surface water outlets to the Esker Stream IE_SE_14E010200 and eventually the Figile River IE_SE_14F010300. Peat extraction was identified as a pressure in both rivers in the second cycle of the river basin management plan and is indicated as remaining so in the Figile in the third cycle, currently under preparation.

The main emission limit value associated with this bog is 35mg/l suspended solids, with trigger levels for ammonia of 3.0mg/l and COD 100mg/l. From an analysis if any monitoring over the past 5 yrs. of the IPC licence environmental monitoring programme, indicate that results were under the ELV for SS and the trigger level for Ammonia, and with the majority of the trigger level for COD (Table 3.1).

Rehabilitation of cutaway peatland is closely linked with control of emissions. One of the criteria for successful rehabilitation is stabilisation through re-vegetation, which will stabilise all substrates and in turn remove the need for further silt control measures. This eastern side of Esker Bog is already largely vegetated. Re-wetted peat also aid the primary objective of stabilizing peat, as when peat is re-wetted it is not vulnerable to wind erosion. Rewetted peat and the development of wet peatland habitats can also act as sinks for silt and mobile peat, and increases additional retention time for solids, and the peatland vegetation can quickly stabilise this material within blocked drains on site (by acting like constructed wetlands).

Table 3.1.

Bog	SW	Monitoring	Sample Date	рН	SS	TS	Ammonia	TP	COD	Colour
Esker	SW-24	Q2 2020	09/06/2020	8.3	3	257	0.013	0.05	45	113
Esker	SW-25	Q2 2020	09/06/2020	8	21	412	0.026	0.31	88	202
Esker	SW-26	Q2 2020	09/06/2020	8.4	9	364	0.141	0.05	16	82.7
Esker	SW-27	Q2 2020	09/06/2020	8.6	10	212	1.44	0.05	41	177
Esker	SW-28	Q2 2020	09/06/2020	7.9	3	410	0.032	0.05	41	107
Esker	SW-29	Q2 2020	09/06/2020	8.5	5	569	0.06	0.05	66	109
Esker	SW29-A	Q2 2020	09/06/2020	7.9	9	651	0.396	0.05	60	124
Esker	SW-24	Q3 18	12/09/2018	7.6	52	276	0.02	0.05	49	86
Esker	SW-25	Q3 18	12/09/2018	7.1	5	222	0.83	0.11	87	164
Esker	SW-26	Q3 18	12/09/2018	7.3	5	166	4.6	0.06	86	351
Esker	SW-27	Q3 18	12/09/2018	7.5	6	296	0.53	0.06	37	76
Esker	SW-28	Q3 18	12/09/2018	7.6	5	316	0.1	0.05	39	100
Esker	SW-29	Q3 18	12/09/2018	6.2	5	231	5.6	0.05	159	446
Esker	SW29-A	Q3 18	12/09/2018	7.6	5	242	5	0.1	116	355
Esker	SW-24	Q1 17	02/03/2017	7.4	6	130	0.47	0.05	79	242
Esker	SW-25	Q1 17	02/03/2017	6.6	8	84	0.49	0.05	81	244
Esker	SW-26	Q2 17	28/06/2017	7.2	5	172	4.3	0.05	112	325
Esker	SW-27	Q2 17	28/06/2017	7.6	5	298	0.9	0.05	59	131
Esker	SW-28	Q2 17	28/06/2017	7.5	5	306	1.6	0.05	81	160
Esker	SW-29	Q2 17	28/06/2017	7.2	15	230	2.3	0.05	126	338
Esker	SW29-A	Q2 17	28/06/2017	7.1	10	135	3.1	0.05	113	367

Water quality of water discharges from restored peatlands normally improves as a result of bog restoration measures and the restoration of natural peatland processes (Bonn *et al.*, 20017). Bog restoration is also expected to improve water attenuation of the site as the drains are blocked, slowing water movement and water release from the site. Restored peatlands help slow the release of water and aid the natural regulation of floods downstream (Minayeva *et al.*, 2017). The National River Basin Management Plan (NRBMP) 2018-2021 (DHPCLG, 2017) is the key national plan for Ireland to achieve the objectives of the Water Framework Directive (WFD). The NRBMP outlines how key actions such as Bord na Móna peatland rehabilitation is expected to have a positive impact on water quality and help the NWBMP deliver its objectives in relation to the WFD.

Water will still discharge from designated emission points when rehabilitation at Esker Bog has been completed. This discharge will have improving water quality and there will be increased wetland attenuation, meaning slower release of water. his is expected to have a positive impact on status of downstream watercourses.

3.7 Fugitive Emissions to air

Esker Bog is no longer in industrial peat production. Rehabilitation of the cutaway peatland will seek to re-wet the dry peat where possible, and re-vegetate all areas (whether wet or dry). Collectively, ceasing industrial peat production, re-wetting and re-vegetating will minimise any risk of emission to air from dust.

3.8 Carbon emissions

Esker Bog is likely to be currently a carbon source as it is a drained (degraded) peatland with some active drainage, which facilitates the oxidation of peat. Peat extraction generally transforms a natural peatland which acts as a

modest carbon sink into a cutaway ecosystem which is a large source of carbon dioxide (2–5 t C/ha/year) (Waddington & McNeil, 2002; Alm *et al.*, 2007; Wilson *et al.*, 2007, Wilson *et al.*, 2015). Furthermore, they are also a significant source of methane (Huttunen *et al.*, 2003; Laine *et al.*, 2007a) as a consequence of the conditions within the peat body that provide a suitable environment for the microbial breakdown of plant litter and root exudates. Degraded peatlands also release carbon/GHG emissions via the fluvial/aquatic pathway (Dissolved Organic Carbon – DOC, Suspended Solids/Particulate Matter, degassing of GHGs from water).

The EPA-funded CarbonRestore Project (Renou-Wilson et. al. 2012) found that rewetting of drained peatlands can lead to restoration of functional peatland, such as the return of typical plant and animal species, which in turn may lead to the restoration of peat-formation and the carbon sink function. The EPA NEROS project carried out GHG flux research at Moyarwood Bog and found that Moyarwood Bog was overall a Carbon sink (sink for CO₂ and a source for Methane) 6 years after bog restoration was carried out (Renou-Wilson et al. 2018).

It is expected that Esker Bog will become a reduced Carbon source following rehabilitation. The site does have potential to become a carbon sink in part, in the longer-term. This depends on the success of the rehabilitation measures, the extent of development of *Sphagnum*-rich habitats, the balance of carbon fluxes from different cutaway habitats (some of the cutaway is expected to develop Reed Swamp and fen habitats with alkaline emission factors) and future climatic conditions. This site is expected to develop embryonic *Sphagnum*-rich peatforming habitats along with scrub, some fen and some wetland habitats such as Reed Swamp. Birch woodland is expected to develop on the drier mounds and peripheral headlands.

3.9 Current ecological rating

(Following NRA (2009) Evaluation Criteria)

Current ecological rating (ranges from Local Importance (lower and higher value) to National Importance; following NRA (2009) Evaluation Criteria)

The majority of Esker Bog is deemed to be of **Local Importance (lower value)** due to the dominance of bare peat managed for industrial peat production. Some pioneer and semi-natural habitats such as birch woodland are rated higher and are deemed to be of **Local Importance (higher value)**.

It is expected that the overall ecological value of this site will increase in the future as the site re-vegetates, matures and forms semi-natural naturally functioning peatland habitats.

4. CONSULTATION

4.1 Consultation to date

Consultation will seek to engage an audience of relevant stakeholders at both a national and local level. National stakeholders have been identified from varied bog restoration and rehabilitation efforts undertaken by Bord na Móna over the past 40 years, with particular emphasis on engagement with stakeholders during their Biodiversity Action Plan programme since 2010. National Stakeholders includes relevant government departments and agencies, relevant semi-state bodies, NGOs and other environmentally-focused groups with a national remit. Stakeholders can be emailed a copy of this draft plan when it has been finalised internally by Bord na Móna, and invited to make submissions on the objectives and content of this plan in relation to Esker Bog.

Local stakeholders will also be identified through ongoing engagement with neighbours whose land adjoins Esker Bog. Additionally, local representatives of national bodies (such as Regional National Parks and Wildlife staff) and relevant offices in County Councils (such as the Heritage or Environmental Offices) will be contacted. Any identified local interest groups will also be sought and informed of the opportunity to engage with this rehabilitation plan, and when identified will be invited to submit their comments or observations in relation to the proposed rehabilitation at Esker Bog.

There has been ongoing consultation about rehabilitation, biodiversity and other general issues over the years about the Allen group bogs including Esker Bog with various stakeholders in relation to:

- General consultation with range of stakeholders at annual Bord na Mona Biodiversity Action Plan review days 2010-2018.
- Midlands & East Regional WFD Operational Committee (River Basin Management Plans).
- Archaeological Liaison Committee (National Museum of Ireland & Dept of Culture Heritage and the Gaeltacht).
- Proposed WaterSupply Project Eastern and Midlands Region pipeline (Irish Water).

All correspondence received will be acknowledged and evaluated against the rehabilitation work proposed here, and the final draft of the Esker Bog Rehabilitation Plan will contain a review of the consultation.

4.2 Issues raised by Consultees

N/A. Not issued to consultees yet.

4.3 Bord na Móna response to issues raised during consultation

N/A

5. REHABILITATION GOALS AND OUTCOMES

The key rehabilitation goal and outcomes for Esker Bog are **environmental stabilisation** of the site via **optimising climate action benefits**. This is defined as:

- Carrying out intensive rehabilitation measures (including drain-blocking, re-profiling, cell-bunding, wetland creation, fertiliser application of bare peat, seeding of vegetation &, inoculation of Sphagnum, where appropriate).
- Optimising hydrological conditions for the development of embryonic Sphagnum-rich raised bog vegetation communities on deep residual peat.
- Optimising hydrological conditions for the development of Reed Swamp and fen on shallow more alkaline peat and other subsoils.
- Stabilisation or reduction in water quality parameters (e.g. suspended solids).
- Environmental stabilisation.
- Setting the site on an appropriate trajectory to develop naturally functioning peatland and wetland habitats over time. It is not expected that the site has the potential to develop active raised bog (ARB) analogous to the priority EU Habitats Directive Annex I habitat within the foreseeable future (c.50 years). Furthermore, only a proportion of the bog has potential to develop *Sphagnum*-rich habitats in this timeframe. Nevertheless, re-wetting across the entire bog, as part of the proposed Scheme, will improve habitat conditions of the whole bog, making the overall bog wetter. Other peatland and wetland habitats such as fen, wet woodland, Reed Swamp and embryonic *Sphagnum*-rich vegetation will develop in a wider mosaic that reflects underlying conditions. It will take some time for stable naturally functioning habitats to fully develop at Esker Bog.

Re-wetting residual peat will initially maintain and enhance the carbon storage capacity of the bog. There is scientific consensus that restoration of hydrology in damaged bog can improve carbon storage, water storage and attenuation and help support biodiversity both on the site and in the catchment (Grand-Clement *et al.*, 2015; Anderson *et al.*, 2017; Minayeva *et al.*, 2017). This will reduce carbon emissions from the site from a larger carbon source to a smaller carbon source.

In time, the site has the capacity to develop in part as a carbon sink. *Sphagnum*-rich active raised bog communities are considered to be actively peat-forming and are considered to be carbon sinks (Renou-Wilson *et al.*, 2011; NPWS 2017a, Renou-Wilson *et al.*, 2018). Other sections of the site will improve in condition after re-wetting and also have the capacity to develop as a reduced Carbon source as Reed Swamp, fen, scrub and bog woodland habitats develop.

The EPA-funded CarbonRestore Project (Renou-Wilson *et al.*, 2012) found that rewetting of drained peatlands can lead to restoration of functional peatland, such as the return of typical plant and animal species, which in turn may lead to the restoration of peat-formation and the Carbon sink function.

The main deliverable of this enhanced plan is the successful rehabilitation (environmental stabilisation) of peatlands used for industrial peat production at the bog in a manner that is acceptable to both external stakeholders and to Bord na Móna and which optimise climate action and other ecosystem service benefits.

6. SCOPE OF REHABILITATION

The principal scope of this enhanced rehabilitation plan is to rehabilitate the bog. This is defined by:

- The area of Esker Bog (Figure 3.1).
- EPA IPC Licence Ref. P0503-01. As part of Condition 10.2 of this license, a rehabilitation plan must be prepared for permanent rehabilitation of the boglands within the licensed area. Esker Bog is part of the Allen Bog Group (Clonsast sub-group).
- The proposed Scheme is designed to exceed the stabilisation requirements as defined by the IPC Licence.
 This scheme is designed to enhance the ecosystem services of Esker Bog, in particular, optimising climate action benefits. The proposed interventions will mean that environmental stabilization is achieved (meaning IPC obligations are met) and, in addition, significant other ecosystem service benefits particularly for climate action will be accrued.
- The local environmental conditions of Esker Bog identify wetland creation and deep peat re-wetting as the most suitable rehabilitation approach for this site.
- The key objective of rehabilitation, as defined by this licence, is environmental stabilisation of the bog. Bord na Móna have defined the key goal and outcome of rehabilitation at Esker Bog as environmental stabilisation and optimising deep peat re-wetting, and setting the site on a trajectory towards the development of embryonic peat-forming (Sphagnum-rich) vegetation communities on deep peat, and the development of Reed Swamp and fen on shallow more alkaline peat and other subsoils.
- Enhanced Rehabilitation of Esker Bog will support multiple national strategies of climate action, biodiversity action and other key environmental strategies such as the Water Framework Directive.
- The time frame for the delivery of the planned rehabilitation will be undertaken according to available resources and appropriate constraints.
- It is not proposed to carry out any rehabilitation in the marginal cutover bog zone. The cutover bog mainly consists of active private turbary.

6.1 Key constraints

- Bog conditions. Rehabilitation outcomes of sites are constrained by the environmental characteristics of these particular areas. For example, there is potential for raised bog restoration at some sites where there has not been significant industrial peat extraction and the peat body is largely intact (deep peat sites that are drained). At other sites, most of the peat mass has been removed, the environmental characteristics of these areas have therefore changed radically (peat depths, hydrology, water chemistry, substrate type, nutrient status, etc.) and there will therefore be different habitat outcomes (wetlands, fen, heathland, grassland and Birch woodland). At Esker Bog, remnant peat depths are in excess of 2.5m in the wester section. By contrast, the smaller eastern section contains shallower residual peat and is partly cutaway. These two areas will therefore require different approaches to rehabilitation. Furthermore, there are local factors (such as topography and drainage) that will influence the future trajectory of this bog. These need to be considered as part of the wider rehabilitation work.
- Surrounding landscape and neighbours. Another key constraint is the interaction between the Bord na
 Móna sites and the surrounding landscape. Care has to be taken that no active rehabilitation
 management is carried out that could negatively and knowingly impact on surrounding land. This includes
 any hydrological management on neighbouring farmland, as well as potential changes to the hydrology

- of surrounding designated sites. It is anticipated that the work proposed here (blocking drains and rewetting cutaway peatlands) will not have any flooding impacts on adjacent land.
- Archaeology. The discovery of monuments or archaeological objects during peatland rehabilitation may
 potentially constrain the rehabilitation measures proposed for a particular area. If this occurs,
 rehabilitation measures will be reviewed and adapted. An archaeological impact assessment of the
 proposed rehabilitation at Esker Bog is being carried out (Appendix IX). There are several archaeological
 features known from this site. Rehabilitation in these zones has been avoided or amended (e.g. location
 of peat barriers adjusted) to avoid or minimise impact to any archaeological features (Figure 8.5 &
 Appendix IX).
- Public Rights of Way. Where a public right of way or similar burden exists on Bord na Móna property, consideration will be given to ensuring that this remain intact where possible. In some instances, depending upon previous land uses and management, alternative solutions may be required. These will be explored in consultation with local communities and statutory bodies during the consultation work associated with the decommissioning and rehabilitation work described here.
- Proposed Water Supply Project Eastern and Midlands Region (Irish Water). This proposed Irish Water Project that is currently in the pre-planning stage also traverses the southern headland of Esker Bog. It is expected that the enhanced rehabilitation measures planned for Esker will be carried out in advance of the construction of the pipeline, which is still subject to planning consent. Bord na Mona do not propose to carry out any rehabilitation works within the footprint of the proposed Water Supply Project Eastern and Midlands Region until a decision has been made by the relevant authorities in relation to the statutory consent applications for the Water Supply Project-Eastern and Midlands Region. It is expected that the footprint of the corridor will be rehabilitated post the construction of the proposed Water Supply Project Eastern and Midlands Region.
- The route of the proposed Water Supply Project Eastern and Midlands Region crosses the southern headland of the main part of Esker Bog. This area of cutaway is at a relatively high elevation close to the edge of the bog and the footprint also takes part of the low-lying basin. This route will not significantly alter any re-wetting objectives or outcomes at a site scale as it is located close the margin of the site. The route partially crosses a low-lying basin that was modelled as re-wetting so some measures (leaving field drains open, creating a new boundary drain for the re-wetted area and consider a marginal berm along the edge of the proposed project corridor) will have to be installed to keep this section of the bog relatively dry.

6.2 Key Assumptions

- It is assumed that Bord na Móna will have all resources required to deliver this project. For the avoidance of doubt, should the proposed Scheme and the associated statutory obligation on Bord na Móna not materialise, Bord na Móna will not carry out the enhanced decommissioning, rehabilitation and restoration measures described in this plan. Bord na Móna will instead plan to complete only the 'standard' decommissioning and rehabilitation required under Condition 10, and for which financial provisions have been made, to comply with that element of the Licence.
- It is expected that weather conditions will be within normal limits over the rehabilitation plan timeframe. Long periods of wet weather have the capacity to significantly affect ground conditions and constrain drain blocking and other ground activities.

6.3 Key Exclusions

The scope of this rehabilitation plan does not cover:

- The longer-term raised bog restoration trajectory of the site. The plan covers the short-term rehabilitation actions and a monitoring and after-care programme to monitor the rehabilitation during the Scheme and to respond to any needs. It is expected that this rehabilitation plan will set the site on an enhanced and accelerated trajectory towards stabilisation and deep peat re-wetting. The plan does not set any goals or outcomes, for example, the extent (specific area) of active raised bog habitat (ARB) that may develop at this site in the long-term. This is beyond the scope of this rehabilitation plan.
- This plan is not intended to be an after-use or future land-use plan for Esker Bog.
- The longer-term management of this site, potentially as a nature conservation site, or for amenity, or for other uses in the future.



7. CRITERIA FOR SUCCESSFUL REHABILITATION

This section outlines what criteria will be used to indicate successful rehabilitation and what critical success factors are needed to achieve successful rehabilitation. All criteria used to indicate successful rehabilitation will be measured to validate the achievement of the rehabilitation goals and outcomes and validate the completion of the rehabilitation.

The key objective of this enhanced rehabilitation plan is **environmental stabilisation** and the stabilisation of any emissions from the site that related to the former industrial peat extraction activities.

Rehabilitation is generally defined by Bord na Móna as

- stabilisation of bare peat areas via targeted active management (e.g. drain-blocking/re-wetting) slowing movement of water across the site and encouraging natural colonisation; and
- mitigation of key potential emissions (e.g. suspended solids).

In addition, Bord na Móna wish to optimise climate action and other ecosystem service benefits via enhanced rehabilitation measures. Enhanced rehabilitation will significantly go beyond what is required to meet rehabilitation and decommissioning obligations under existing EPA IPC licence conditions. The proposed interventions will mean that environmental stabilization is achieved (meaning IPC obligations are met) and, in addition, significant other benefits particularly for climate action will be accrued.

In general, the key objective will be to optimise the area of suitable hydrological conditions for climate action benefits (re-wetting peat and keeping water levels close to the peat surface) across this heterogeneous cutaway landscape to accelerate the trajectory of establishment of embryonic *Sphagnum*-rich peat-forming habitats on suitable residual deep peat areas and optimise water levels in the shallow cutaway areas for the development of Reed swamp and fen habitats.

7.1. Criteria for successful rehabilitation to meet EPA IPC licence conditions:

- Rewetting of residual peat in the former area of industrial peat production to offset potential silt run off
 and to encourage/accelerate development of vegetation cover via natural colonisation, and reducing the
 area of bare exposed peat. See Table 7.1 for a summary of the criteria for successful rehabilitation and
 associated monitoring. The target will be the delivery of measures and this will be measured by an aerial
 survey after rehabilitation is completed.
- That there is a stabilising/improving concentration of suspended solids and ammonia associated with the measures undertaken to stabilise the peat surface by the blocking of the internal drainage system and the maximised rewetting of the peat surface. This will be demonstrated by developing a stable or downward trajectory of water quality indicators (suspended solids and ammonia). This will be measured via water quality monitoring (suspended solids and ammonia) for at least 2 years after the rehabilitation has been completed.
- Where the section of the water body, that this bog drains to, has been identified as under pressure from
 peat extraction, that the intervening EPA monitoring programme associated with its Programme of
 Measures for this water body, confirms that there is an improving trajectory in water quality from the
 peat extraction associated with activities at this bog. This will be measured by the EPA WFD monitoring
 programme.

Additional criteria for successful rehabilitation to optimise climate action and other ecosystem service benefits:

- Optimising the extent of suitable hydrological conditions to optimise climate action and other ecosystem
 service benefits (optimising residual peat re-wetting including deep peat and shallower cutaway areas).
 This will be measured and demonstrated by site monitoring (updated aerial photography) to measure the
 extent of suitable hydrological conditions. It is proposed that sites can be monitored against this baseline
 in the future.
- Accelerating the trajectory of the site towards becoming a reduced carbon source/carbon sink. This will
 be measured through habitat mapping and the development of cutaway bog condition assessment. This
 cutaway bog condition assessment will include assessment of environmental and ecological indicators
 such as vegetation cover, vegetation communities, presence of key species, *Sphagnum* cover, bare peat
 cover and water levels (similar to ecotope mapping). Baseline monitoring will be carried after
 rehabilitation is completed (during the scheme). It is proposed that sites can be monitored against this
 baseline in the future.
- Reduction in carbon emissions. This will be estimated via a combination of habitat condition assessment
 and application of appropriate carbon emission factors derived from other sites. Baseline monitoring
 (habitat condition) will be carried after rehabilitation is completed (during the scheme). It is proposed
 that sites can be monitored against this baseline in the future.
- Setting the site on a trajectory towards establishment of a mosaic of compatible habitats including wetland, Reed swamp, poor fen, wet woodland, heath, scrub, poor fen and embryonic *Sphagnum*-rich raised bog peatland communities, where conditions are suitable. These habitats will generally establish initially as pioneer vegetation. It will take some time for stable naturally functioning habitats to fully develop at Esker Bog. This will be demonstrated and measured via aerial photography, habitat mapping and cutaway/habitat condition assessment. Baseline monitoring will be carried after rehabilitation is completed (during the scheme). It is proposed that sites can be monitored against this baseline in the future.
- Improvement in biodiversity and ecosystem services. This will be demonstrated by metrics outlined in Section 9.1 that can be used to measure changes in ecosystem services (e.g. water quality parameters, development of pioneer habitats, breeding bird monitoring). This will be measured by collecting a range of scientific data that can then quickly be adapted and into metrics that can be used to measure changes in various ecosystem services. Baseline monitoring will be carried after rehabilitation is completed (during the scheme). It is proposed that sites can be monitored against this baseline in the future. These metrics will be defined in the context of the overall Scheme resources and after consultation with stakeholders.

Table 7.1. Summary of Success criteria, targets, how various success criteria will be measured and expected time-frames.

Criteria	Criteria	Target	Measured by	Expected
type				Time-frame

IPC validation	Rewetting in the former area of industrial peat production	Delivery of rehabilitation measures Reduction in bare peat.	Aerial photography after rehabilitation has been completed – to demonstrate measures (drain-blocking) Establishment of a baseline for future monitoring of bare peat, vegetation establishment and habitat condition.	2021-2025
IPC Key water quality parameters Ammonia, Phosphorous, Suspended solids, pH and conductivity IPC Reducing pressure from peat production on the local water body catchment (WFD)		Reduction or stabilisation of key water quality parameters	Water quality monitoring. Started in advance of the proposed rehabilitation.	2021-2023
		No decline in the WFD status of the local river catchment related to this bog	EPA WFD monitoring programme	WFD schedule
Climate action extent of suitable hydrological conditions to optimise climate action		Optimal extent of suitable hydrological conditions	Aerial photography and Habitat mapping to map extent of suitable hydrological conditions. Baseline monitoring to be carried out during the scheme when rehabilitation is complete. Sites can be re-monitored in the future and compared against this baseline.	2021-2025
Climate action verification	action carbon emissions. carbon		Carbon emissions – estimated using a high bog condition assessment and appropriate carbon emission factors.	2021-2025
Climate action verification	tion a trajectory compatible		Habitat map, Cutaway bog condition map Baseline monitoring to be carried out during the scheme when rehabilitation is complete. Sites	2021-2025

	compatible habitats		can be re-monitored in the future and compared against this baseline.	
Climate action verification	Biodiversity and ecosystem services. Habitat establishment Presence of key species — Sphagnum Breeding birds Pollinators	Improvement in biodiversity and ecosystem services.	Metrics that relate to selected biodiversity and ecosystem services (to be defined). Presence of key species — Sphagnum — Walkover survey Breeding birds — Breeding bird survey Pollinators — Pollinator walk	2021-2025

Meeting climate action verification criteria and monitoring of these criteria after the scheme has been completed is dependent on support from the Climate Action Fund or other sources of funding. Note that monitoring and verification of the overall scheme will be stratified – not all these criteria will be measured at each individual site. Baseline monitoring to be carried out during the scheme when rehabilitation is complete. Sites can be remonitored in the future and compared against this baseline.

7.2. Critical success factors needed to achieve successful rehabilitation as outlined in the plan

The achievement of successful rehabilitation as outlined in the plan requires:

- Funding to pay for resources required to deliver the planned rehabilitation (Bord na Móna and external). Bord na Móna maintains a Provision on its balance sheet to pay for these future costs when industrial peat extraction ceases. Bord na Móna is fully committed to meeting its obligations relating to rehabilitation and decommissioning under the Integrated Pollution Control Licence. It is expected that additional costs of enhanced rehabilitation will be supported by Government through the Climate Action Fund
- Bord na Móna to have sufficient resources (staff and training) to deliver the planned rehabilitation with required associated skills and competencies.
- Bord na Móna to have sufficient resources (suitable machinery) and staff to maintain this machinery.
- Weather conditions to be within normal limits over the rehabilitation plan timeframe. Long periods of
 wet weather have the capacity to significantly affect ground conditions and constrain the delivery of
 rehabilitation. The potential impact of wet weather on ground conditions can be reduced by appropriate
 planning and management. Bord na Móna have significant experience of managing these issues through
 70 years of working in these peatland environments.
- Rehabilitation measures to be effective. The rehabilitation measures proposed in this plan are based on 40 years of Bord na Móna experience of peatland management and best practise applied internationally in peatland management. Measures proposed in this plan have already been shown to be affective at other sites. Bord na Móna will apply a flexible and adaptable approach to the more innovative

rehabilitation measures proposed in this plan. If measures are not initially effective, Bord na Móna will review any requirement for additional practical rehabilitation.

- Natural colonisation of vegetation to develop semi-natural habitats at a rate within the normal limits. The development of naturally functioning semi-natural habitats on cutaway peatland takes time. Pioneer vegetation can develop relatively quickly (3-10 years) and wetland habitats can develop relatively quickly. Birch woodland make take 20-30 years to develop. However, it may take 50 years for active raised bog vegetation to re-develop on ground that was previously cutaway. Different environmental conditions will have a significant impact on the rate of natural colonisation, and as a result of the combination of different environmental conditions and the application of different rehabilitation measures, there will be a variety of habitat outcomes.
- Rehabilitation measures have been designed to accelerate and work with natural colonisation and other
 natural processes. Bord na Móna experience of rehabilitation has shown that re-wetting improves
 conditions for natural colonisation and that natural colonisation is accelerated where the environmental
 conditions are most suitable. Rehabilitation measures have been designed to modify the conditions of
 areas within sites where conditions are less suitable for natural colonisation (modifying hydrology,
 topography, nutrient status or availability of potential seed sources).
- Monitoring to be robust and effective. Rehabilitation Monitoring will be established to validate the
 success of rehabilitation as required by Condition 10 of the IPC Licence and to verify the benefits of the
 proposed enhanced measures to optimise climate action. This will focus on a collecting a range of
 scientific data that can then quickly be adapted and into metrics that can be used to measure changes in
 various ecosystem services.

8. REHABILITATION ACTIONS AND TIME FRAME

Peatland rehabilitation requires detailed planning and the use of data from desktop surveys and field surveys. This data in association with topographical and hydrological modelling (Figure 8.3 & 8.4) will be important in planning the future peatland landscapes and planning the use of the most appropriate rehabilitation methodologies to maximise climate action benefits. Hydrological modelling (Figure 8.4) indicates those areas that are likely to re-wet when drains are blocked, based on the current topography, and areas where water levels may have to be modified, where needed. Enhanced rehabilitation measures will look to optimise hydrological conditions for re-wetting peat in other areas. This planning is also essential for matching the most sustainable rehabilitation methodology to the most suitable cutaway environment to maximise the benefits of the resource outlay (maximising cost/benefit).

The rehabilitation actions will be a combination of PCAS measures to re-wet peat. The distribution of these measures is provisionally outlined in Figure 8.5. (Note that the actual distribution of these measures may be subject to change in response to stakeholder consultation and refinement of the enhanced rehabilitation measures.)

These enhanced measures for Esker Bog will include:

- Re-wetting the deep peat areas of the bog using berms and field re-profiling. This enhanced measure seeks to create large (c. 45m x 60m) flat areas or cells of shallow (< 10 cm) water conditions on bare peat, across multiple fields that are enclosed by shallow berms to retain shallow surface water;
- Inoculation of *Sphagnum* on compatible residual deep peat areas;
- Re-wetting some deep peat areas of the bog through regular field drain blocking using a dozer to create three peat blockages every 100 m along each field drain;
- Re-wetting some deep peat areas of the bog through more intensive field drain blocking using a dozer to create seven peat blockages every 100 m along each field drain;
- Management of water levels with overflow pipes;
- Re-alignment of piped drainage;
- The construction of berms to create wetlands;
- Intensive drain blocking to create wetlands, and the introduction of Reeds and other Rhizomes;
- Optimising water retention in wetland areas, including placement of berms where required;
- Targeted fertiliser applications on bare peat areas to accelerate vegetation establishment on headlands and high fields. (It is noted that the application of fertiliser may need additional assessment and approval as per the IPC Licence),
- Regular drain blocking (3/100) on dry cutaway adjacent to wetland mosaics, along with the blocking of outfalls and management of water levels;
- Silt ponds will be retained and maintained during the rehabilitation phase. During the monitoring and
 verification phase silt ponds will be continually inspected and maintained, where appropriate. When it is
 deemed that silt ponds are not required, as the bog has been successfully stabilised and there is no silt
 run-off, the condition of the silt ponds will be reviewed. Silt ponds will either be de-watered (water levels
 lowered to a level where the silt pond will naturally develop as a small wetland feature), left in situ, or
 infilled (where discharges do not require silt control).

An indication of the areas for these various measures is shown in Table 8.1 and in Figure 8.5.

Table 8.1 Enhanced rehabilitation measures and target area at Esker Bog. Note that the types of rehab and areas of rehab may change in response to stakeholder consultation and refinement of the enhanced rehabilitation measures.

Туре	Code	Description	Area (Ha)
	DPT1	Regular drain blocking (3/100 m) + blocking outfalls and managing water levels with overflow pipes	
	DPT2	More intensive drain blocking (max 7/100 m) + blocking outfalls and managing overflows	
Deep peat cutover	DPT3	More intensive drain blocking (max 7/100 m), + field reprofiling + blocking outfalls and managing overflows	131.6
bog	DPT4	Berms and field re-profiling (45m x 60m cell) + blocking outfalls and managing overflows + drainage channels for excess water + <i>Sphagnum</i> inoculation	175.9
	DPT5	Cut and Fill cell bunding (30m x 30m cell) + blocking outfalls and managing overflows + drainage channels for excess water + Sphagnum inoculation	
	DCT1	Blocking outfalls and managing water levels with overflow pipes	
Dry cutaway	DCT2	Regular drain blocking (3/100 m) + blocking outfalls and managing water levels with overflow pipes + targeted fertiliser treatment	
outunay	DCT3	More intensive drain blocking (max 7/100 m) + blocking outfalls and managing overflows + targeted fertiliser treatment	106.2
Wetland cutaway	WLT1	Turn off or reduce pumping to re-wet cutaway + blocking outfalls and managing water levels with overflow pipes	
	WLT2	Turn off or reduce pumping to re-wet cutaway + blocking outfalls and managing water levels with overflow pipes + Targeted blocking of outfalls within a site	
	WLT3	Turn off or reduce pumping to re-wet cutaway + blocking outfalls and managing water levels with overflow pipes + Targeted blocking of outfalls within a site + constructing larger berms to re-wet cutaway + transplanting Reeds and other rhizomes	68.1
	WLT4	More intensive drain blocking (max 7/100 m), + blocking outfalls and managing overflows + transplanting Reeds and other rhizomes	
	WLT5	More intensive drain blocking (max 7/100 m), + field reprofiling + blocking outfalls and managing overflows + transplanting Reeds and other rhizomes	
	MLT1	No work required	82.9
Marginal	MLT2	More intensive drain blocking (max 7/100 m)	
land	MLT3	More intensive drain blocking (max 7/100 m) + blocking outfalls and managing overflows with + boundary berm	
Other		Silt-ponds	2.4
Total			567.1

8.1 Short-term planning actions (0-1 years)

- Seek formal approval of the enhanced plan, noting the alternative standard plan should funding from the proposed Scheme not materialise, from the EPA;
- Agree an *ex ante* budget of eligible costs (based on the approved enhanced plan) with the Scheme regulator;

- Develop a detailed site plan with detailed site drawings outlining how the various rehabilitation methodologies (within the proposed PCAS) will be applied to Esker Bog. This will take account of peat depths, topography, drainage and hydrological modelling. (See Figure 8.5 for an indicative view of the application of different rehabilitation methodologies);
- Carry out a hydrology and drainage management assessment of the proposed enhanced rehabilitation measures;
- Carry out a review of known archaeology and an archaeological impact appraisal of the proposed rehabilitation. Incorporate the results of this assessment into the rehabilitation plan to minimise known archaeological disturbance, where possible;
- Carry out a review of issues that may constrain rehabilitation such as known rights of way, archaeology, turbary and existing land agreements.
- Incorporate the Proposed Water Supply Project Eastern and Midlands Region footprint into the rehabilitation plan, taking account of the need to minimise re-wetting within this footprint prior to the construction of the pipeline.
- Carry out a review of remaining milled peat stocks. It is expected that all peat stocks will eventually be removed or decommissioned.
- Carry out an ecological appraisal of the potential impacts of the planned rehabilitation, if needed, such
 as the presence of sensitive ground-nesting bird breeding species (e.g. breeding waders) or larval webs
 of Marsh Fritillary butterfly, etc. The scheduling of rehabilitation operations will be adapted, as
 mitigation; and
- Ensure all activities comply with the environmental protection requirements of the IPC Licence.

8.2 Short-term practical actions (0-2 years)

- Carry out proposed measures as per the detailed site plan. This will include a combination of pump management, drain blocking, peat field re-profiling, cell-bunding and fertiliser applications targeting headlands, high fields and other areas. All rehabilitation will be carried out with regard to environmental control measures (Appendix IV);
- Monitor the success of rehabilitation measures in relation to developing suitable hydrological conditions;
- Carry out the proposed monitoring, as outlined.
- While natural colonisation is expected to commence almost immediately once peat production ceases,
 Phase 2 actions will be carried out in targeted areas to accelerate re-vegetation and colonisation of target species. Phase 2 actions may include seeding of targeted vegetation and inoculation of *Sphagnum*;
- Silt ponds will be monitored during this period and there will be continued maintenance and cleaning to prevent potential silt run-off from the site during the rehabilitation phase; and
- Submit an ex post report to the Scheme regulator to verify the eligible measures to be carried out in year
 1 of the Scheme, and an ex ante estimate for year 2 of the Scheme; and so on for each year of the proposed Scheme

8.3 Long-term (>3 years)

- Evaluate success of short-term rehabilitation measures outlined above and remediate where necessary;
- Delivery of a monitoring, aftercare and maintenance programme (See section 10.2 below);
- Decommissioning of silt-ponds will be assessed and carried out, where required; and
- Reporting to the EPA will continue until the IPC License is surrendered.

8.4 Timeframe

- 2020-2021: Short-term planning actions.
- 2021: Short-term practical actions.
- **2021-2024**: Long term practical actions. Evaluate success of short-term rehabilitation measures outlined above and remediate where necessary.
- 2024: Decommission silt-ponds, if necessary

8.5 Budget and costing

Bord na Móna (BnM) appreciates the Minister's intention to support, via the Climate Action Fund, Bord na Móna in developing a package of measures, 'the proposed Scheme', for enhanced decommissioning, rehabilitation and restoration of cutaway peatlands referred to as, the Peatlands Climate Action Scheme'. However, only the additional costs associated with the additional and enhanced rehabilitation, i.e, measures which go beyond the existing standard mandatory decommissioning and rehabilitation requirements arising from Condition 10 will be eligible for support.

The enhanced decommissioning, rehabilitation and restoration of the peatlands funded by the proposed Scheme will deliver benefits across climate action (GHG mitigation through reduced carbon emissions and acceleration towards carbon sequestration), enrich the State's natural capital, increase eco-system services, strengthen biodiversity, improve water quality and storage attenuation as well as developing the amenity potential of the peatlands.

Bord na Móna maintains a provision on its balance sheet to pay for the future costs of **standard** rehabilitation and decommissioning when industrial peat extraction ceases. This is updated every year - for more information see the Bord na Móna Annual Report (Bord na Móna 2020). Bord na Móna is fully committed to meeting its obligations relating to rehabilitation and decommissioning under the Integrated Pollution Control Licence.

At this time, a 'standard' rehabilitation provision (sufficient to discharge the requirement of Condition 10 in the licence) has been be allocated to the site based on the area of different types of cutaway across the site (See Appendix I).

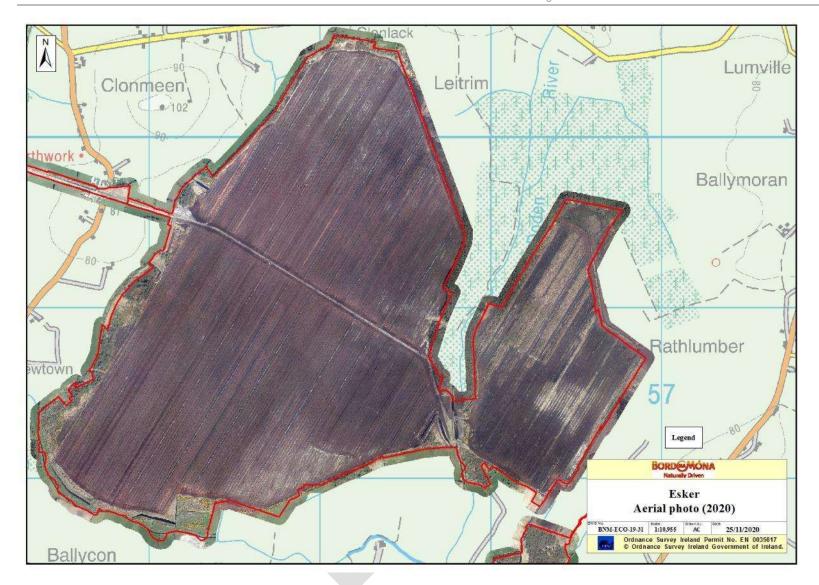


Figure 8.1. Aerial photo of Castlegar Bog. The production bog is bare peat.

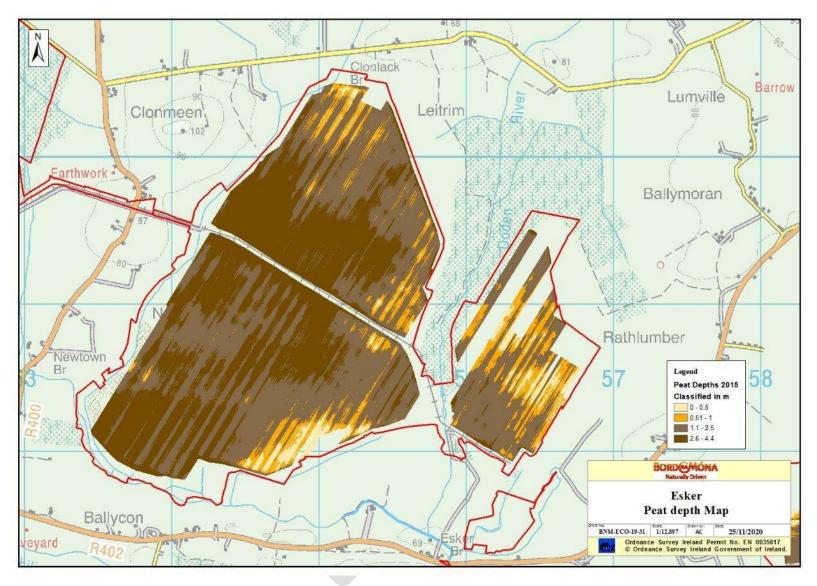


Figure 8.2. Peat depth map for Esker Bog. The majority of the western section is characterised as deep peat cutover bog.

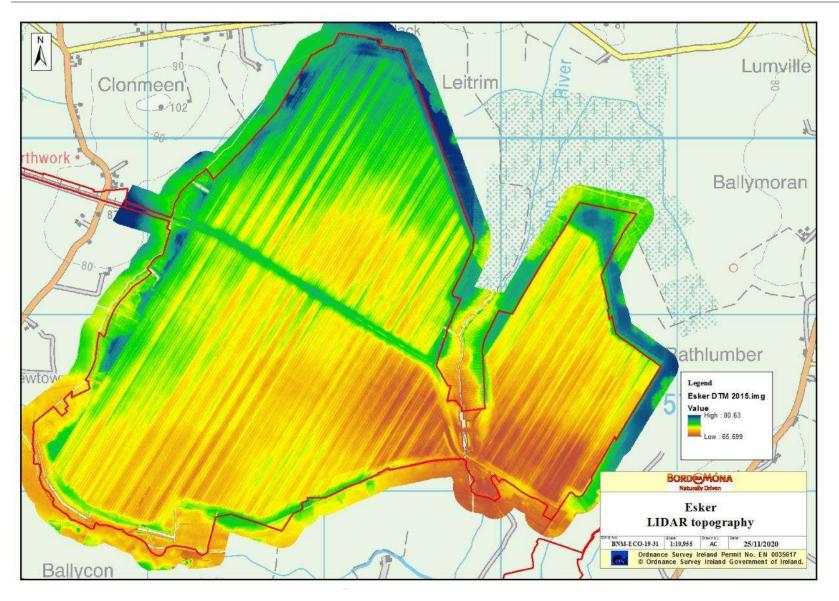


Figure 8.3. LIDAR topography map of Esker Bog. Low areas and basins are orange-yellow, more elevated areas are blue-green. The majority of the bog slopes towards the SE.

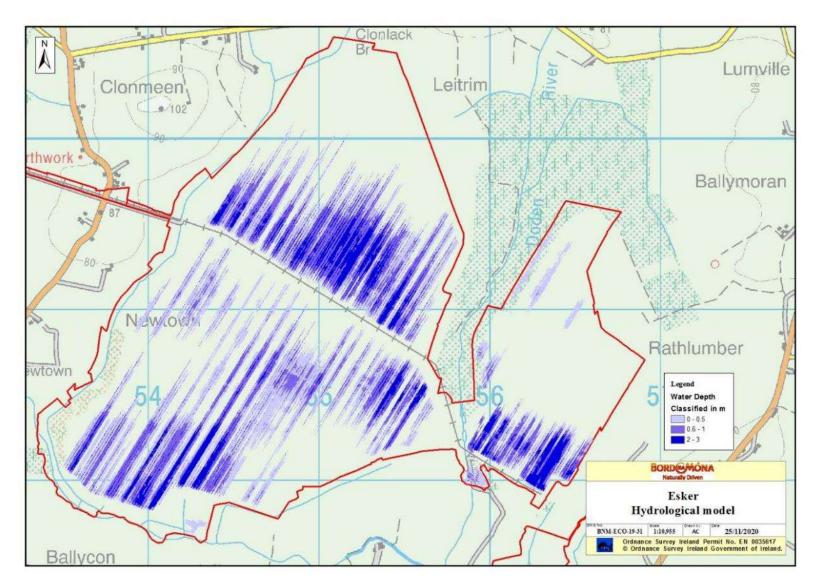


Figure 8.4. Hydrological modelling for Esker Bog showing range of expected water depths based on current topography. Water levels can be managed at this site due to gravity drainage.

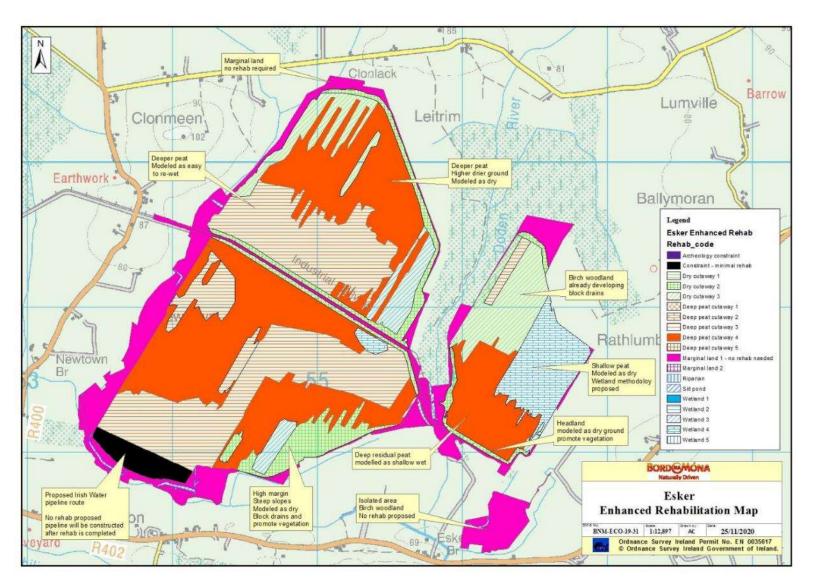


Figure 8.5. Indicative Enhanced Rehabilitation Plan for Esker Bog. Note that the actual distribution of these measures may be subject to change in response to stakeholder consultation and refinement of the enhanced rehabilitation measures.

9. AFTERCARE AND MAINTENANCE

9.1 Programme for monitoring, aftercare and maintenance

This programme for monitoring, aftercare and maintenance has been designed to meet the Conditions of the IPC Licence. This is defined as:

- There will be initial quarterly monitoring assessments of the site to determine the general status of the site, the condition of the silt ponds, assess the condition of the rehabilitation work, monitoring of any potential impacts on neighbours land, general land security, boundary management, dumping and littering.
- The number of these site visits will reduce after 2 years to bi-annually and then after 5 years to annual visits
- These monitoring visits will also consider any requirements for further practical rehabilitation measures.
- The baseline condition of the site will be established post-rehabilitation implementation by using an
 aerial survey to take an up to date aerial photo, when rehabilitation is completed. This will be used to
 verify completion of rehabilitation measures. The extent of bare peat will be assessed using this baseline
 data, and habitat maps will be updated, if needed.
- Water quality monitoring at the bog will be established. The main objective of this water quality monitoring will be to establish a baseline and then monitor the impact of peatland rehabilitation on water quality from the bog.
- In order to assist in monitoring surface water quality from this bog, it is planned to increase the existing licence monitoring requirements to sampling for the same parameters to every month during the scheduled activities and for a period up to three years. post rehabilitation, depending on the period required to confirm that the main two parameters, suspended solids and ammonia are remaining compliant with the licence emission and trigger limit values and there is an improving trajectory in these two parameters i.e. reduction in concentration.
- Enhanced water quality monitoring will aim to include up to 70% of a bogs drainage catchments.
- Monitoring results will be maintained, trended and reported on each year as part of the requirement to report on Condition 10.1 of the IPC Licence on Bog Rehabilitation in the Annual Environmental Report, which will be available in April each year at www.epa.ie.
- The parameters to be included (as per condition 6.2 of the IPC Licence) include monthly monitoring for pH, Flow, Suspended Solids, Total Solids, Total Phosphorus, Total Ammonia, Colour, and COD.
- This monthly sampling regime on a selected number of silt ponds will be carried out over a two-year cycle. The original (licence) requirement was for a quarterly sampling regime but this has been increased to a monthly regime to appropriately track the changing water chemistry that will occur as part of this enhanced rehabilitation. In addition, DOC will be included as a parameter to try and identify any changes in carbon in the surface water.
- If, after two years, key criteria for successful rehabilitation are being achieved and key targets are being met, then the water quality monitoring will be reviewed, with consideration of potential ongoing research on site. The water quality data, the aerial surveys and the habitat mapping will be collated and will be submitted to the EPA as part of the final validation report.
- If, after two years, key criteria for successful rehabilitation have not been achieved and key targets have
 not been met, then the rehabilitation measures and status of the site will be evaluated and enhanced,
 where required. This evaluation may indicate no requirement for additional enhancement of
 rehabilitation measures, but may demonstrate that more time is required before key criteria for

rehabilitation has been achieved. Monitoring of water quality will then also continue for another period to be defined.

Where other uses are proposed for the site that are compatible the provision of biodiversity and
ecosystem services, these will be assessed by Bord na Móna in consultation with interested parties. Other
after-uses can be proposed for licensed areas and must go through the appropriate assessment process
and planning procedures.

Additional monitoring measures are also proposed to monitor ecosystem service benefits that have been derived by rehabilitation. These proposed monitoring measures will be funded by the proposed Scheme or additional other funding. Monitoring of climate action and other ecosystem service benefits will be designed to take account of the requirements of monitoring benefits of the overall Scheme and will be stratified; that is not all monitoring will be carried out in each site. These are defined as:

- Vegetation and habitat monitoring after rehabilitation is completed using a cutaway bog condition
 assessment (Similar to ecotope mapping). This assessment will include assessment of on environmental
 and ecological indicators such as vegetation cover, vegetation communities, presence of key species,
 Sphagnum cover, bare peat cover and water levels. It is proposed that sites can be monitored against this
 baseline in the future.
- The condition of the bog can be assessed using the condition assessment and suitable Greenhouse Gas (GHG) emission factors can be assigned to different habitats. GHG emission factors have been determined for various peatland habitats in Ireland (Wilson *et al.*, 2015) and are constantly being refined with more and more research. BnM is actively supporting research into GHG fluxes in different rehabilitated peatland habitats. This means that potential GHG emissions can be estimated from the site, as the site continues along its trajectory towards a naturally functioning peatland ecosystem.
- It is proposed to monitor the improvement of some biodiversity ecosystem services. To be defined in relation to monitoring of the overall proposed Scheme and after consultation with stakeholders.

9.2 Rehabilitation plan validation and licence surrender – report as required under condition 10.4

IPC License Condition 10.4. A final validation report to include a certificate of completion for the Rehabilitation Plan, for all or part of the site as necessary, shall be submitted to the Agency within six months of execution of the plan. The licensee shall carry out such tests, investigations or submit certification, as requested by the Agency, to confirm that there is no continuing risk to the environment.

Reporting to the EPA will continue until the IPC License is surrendered. The bog will be included in the full licence surrender process as per the Guidance to Licensees on Surrender, Cessation and Closure of Licensed Sites EPA, 2012, when:

- The planned rehabilitation has been completed;
- The key criteria for successful rehabilitation has been achieved and key targets have been met;
- Water quality monitoring demonstrates that water quality of discharge is stabilising or improving; and
- The site has been environmentally stabilised.

10. REFERENCES

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APPENDIX I: A STANDARD PEATLAND REHABILITATION PLAN TO MEET CONDITIONS OF THE IPC LICENCE

In the event that the proposed Scheme (PCAS) is not supported by additional funding, Bord na Móna is still obligated to carry out peatland rehabilitation to meet the conditions of the IPC Licence. Under its EPA licences and following cessation of peat extraction, BnM is mandated to 'decommission' its operations by removing materials 'that may result in environmental pollution' and establish that 'rehabilitation' measures have environmentally stabilised peat production areas.

This proposed standard peatland rehabilitation plan is outlined here to **estimate potential costs**. Bord na Móna will still be expected to cover the costs that would have accrued from standard decommissioning and rehabilitation activities, as part of its original obligations. The existing costs associated with both the removal of potentially polluting materials and the environmental stabilisation of the peatlands resides with Bord na Móna. However, the expenditure necessary to deliver the additional and enhanced decommissioning, rehabilitation and restoration and the benefits that flow from these measures and interventions/improvements will be eligible for funding by government through the Climate Action Fund.

The same process as outlined in Section 2 will be followed.

Scope of rehabilitation

The principal scope of this rehabilitation plan is to rehabilitate the bog. This is defined by:

- The area of Esker Bog (Figure 3.1).
- EPA IPC Licence Ref. P0503-01. As part of Condition 10.2 of this license, a rehabilitation plan must be prepared for permanent rehabilitation of the boglands within the licensed area. Esker bog is part of the Allen Bog group.
- The current condition of Esker Bog. Pioneer cutaway vegetation is developing across parts of the site whilst other remain unvegetated with some peat stockpiles remaining.
- The key objective of rehabilitation, as defined by this licence, is environmental stabilisation of the bog.
- To minimise potential impacts on neighbouring land. Some boundary drains around Esker Bog will be left unblocked as blocking boundary drains could affect adjacent land.

Rehabilitation goals and outcomes

The key rehabilitation goal and outcome for Esker Bog is environmental stabilisation of the site via wetland creation and deep peat re-wetting. This is defined as:

- Carrying out drain blocking to re-wet peat and slow runoff.
- Stabilising potential emissions from the site (e.g. suspended solids).
- Environmental stabilisation.

The outcome is setting the site on a trajectory towards establishment of natural habitats.

Criteria for successful rehabilitation:

 Rewetting of residual peat in the former area of industrial peat production to offset potential silt run off and to encourage development of vegetation cover via natural colonisation, and reducing the area of bare exposed peat.

- That there is a stabilising/improving concentration of suspended solids and ammonia associated with the measures undertaken to stabilise the peat surface by the blocking of the internal drainage system and the maximised rewetting of the peat surface. This will be demonstrated by developing a stable or downward trajectory of water quality indicators (suspended solids and ammonia) towards what would be typical of a re-wetted cutaway bog. This will be measured via water quality monitoring (suspended solids and ammonia).
- That the main watercourses associated with surface water from this bog are excluded in the EPA's list of peat pressure water bodies as reported in the River Basin Management Plans. Where the watercourse has been identified as under pressure from peat extraction, that the intervening EPA monitoring programme associated with its Programme of Measures for this water body shows positive improvements in water quality impacts that were attributable to the original peat extraction activity.

Rehabilitation targets

- Demonstrating the delivery of the rehabilitation through site visits and through updated aerial
 photography (indicating presence of peat blockages and re-wetting). This will be demonstrated by a post
 rehab survey.
- Stabilising potential emissions from the site (e.g. suspended solids). The key target will be developing a stable or downward trajectory of water quality indicators (suspended solids and ammonia). This will be demonstrated by water quality monitoring results.

Rehabilitation measures: (see Figure Ap-1)

- Blocking field drains in the former industrial production area to create regular peat blockages (three blockages per 100 m) along each field drain;
- Re-alignment of piped drainage; and management of water levels to create wetlands;
- No measures are planned for the other surrounding marginal peatland habitats.
- Silt ponds will continue to be maintained during the rehabilitation and decommissioning phase.
- Evaluate success of short-term rehabilitation measures and enhance where necessary.
- Decommissioning of silt-ponds will be assessed and carried out, where required.

Timeframe:

- 2021. 1st phase of rehabilitation. Field drain blocking and water-level management.
- 2021. 2nd phase. Further realignment of piped drainage and other re-wetting measures dependent on success of 1st phase re-wetting, as determined by pump management, ongoing monitoring of water levels and re-vegetation.
- Other enhancement measures such as fertiliser treatment will be carried out, if needed. These will be determined by ongoing monitoring.
- 2023-2024. Evaluate success of short-term rehabilitation measures outlined above and remediate where necessary.
- 2023-2024. Decommission silt-ponds, if necessary.

Budget and Costing

- Bord na Móna maintains a Provision on its balance sheet to pay for the future costs of rehabilitation and decommissioning when industrial peat extraction ceases. This is updated every year. For more information see the Bord na Móna Annual Report (Bord na Móna 2020). Bord na Móna is fully committed to meeting its obligations relating to rehabilitation and decommissioning under the Integrated Pollution Control Licence.
- At this time, a basic rehabilitation provision has been allocated to the site based on the area of different cutaway types across the site.

Table AP-1. Rehabilitation measures and target area.

Туре	Code	Description	Area (Ha)
Deep peat	DPT1	Regular drain blocking (3/100 m) + blocking outfalls and managing water levels with overflow pipes	307.5
Dry cutaway	DCT1	Blocking outfalls and managing water levels with overflow pipes	106.1
Wetland	WLT1	Turn off or reduce pumping to re-wet cutaway + blocking outfalls and managing water levels with overflow pipes	68.1
Marginal Land	MLT1	No work required	82.9
Silt pond	N/A	Silt ponds	2.4
Total			567.0

Monitoring, after-care and maintenance

- There will be initial quarterly monitoring assessments of the site to determine the general status of the site, the condition of the silt-ponds, assess the condition of the rehabilitation work, assess the progress of natural colonisation, monitoring of any potential impacts on neighbouring land and general land security. The number of site visits will reduce after 2 years to bi-annually. These site visits will assess the need to additional rehabilitation.
- Water quality monitoring will be established.
- Monitoring results will be maintained, trended and reported on each year as part of the requirement to report on Condition 10.1 of the IPC Licence on Bog Rehabilitation in the Annual Environmental Report, which will be available in April each year at www.epa.ie.
- The parameters to be included (as per condition 6.2 of the IPC Licence) include monthly monitoring for pH, Suspended Solids, Total Solids, Total Phosphorus, Total Ammonia, Colour, and COD.
- This sampling regime on a selected number of silt ponds will be carried out over a two-year cycle. The original (licence) requirement was for a quarterly sampling regime.
- Where other uses are proposed for the site, these will be assessed by Bord na Móna in consultation with interested parties. Other after-uses can be proposed for licensed areas and must go through the required assessment and planning procedures.

Validation and IPC Licence surrender

Reporting to the EPA will continue until the IPC License is surrendered. The bog will be included in the full licence surrender process as per the Guidance to Licensees on Surrender, Cessation and Closure of Licensed Sites (EPA, 2012) when:

- The planned rehabilitation has been completed;
- Water quality monitoring demonstrates that water quality of discharge is stabilising or improving; and
- The site has been environmentally stabilised.



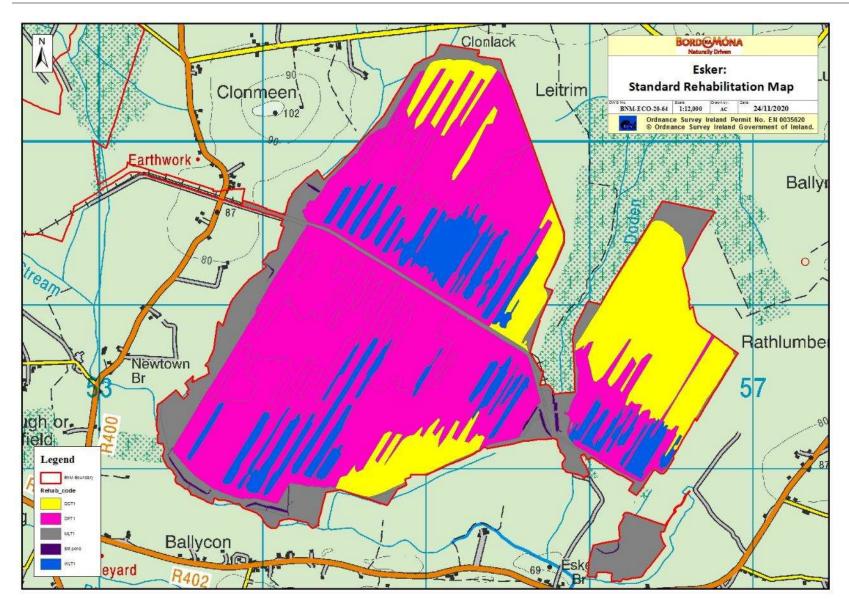


Figure Ap-1. Indicative standard rehabilitation plan for Esker Bog.

APPENDIX II: BOG GROUP CONTEXT

The Allen -Clonsast Bog Group is located mainly in counties Offaly and Westmeath. Garrymore Bog is located in Co. Laois. All the associated bogs are located in the River Barrow Catchment area except Clonad Bog which is located in the Lower Shannon River Catchment.

The Allen- Clonsast Bog Group is one of the first developed bog groups in Ireland. Bord na Móna was set up in 1946 and it commenced the development of bogs to fuel power station and supply peat for the horticultural industry. The Allen - Clonsast bogs were developed for the supply of milled peat to the Edenderry Power Station, Croghan Power Station (now decommissioned) and the Croghan Briquette factory (now decommissioned).

Much of the Allen -Clonsast Bog complex became cutaway as long term peat production activity reduced the peat reserves on individual bogs. Rehabilitation measures comprising naturalisation and development of alternative after-uses have been already explored at the Allen -Clonsast Bog Group, including coniferous forestry, biomass, agricultural grassland, amenity use, rare species conservation management and wetland creation. Some of this was carried out in the 1980s While agricultural fields and coniferous forestry have been developed successfully on the cutaway bogs at Allen - Clonsast, it was found that these require financial investment that exceeds any potential commercial output value. A windfarm has been constructed at Mountlucas Bog and another windfarm project is currently in development at Cloncreen.

The Long Derries SAC is located south of Ticknevin Bog. Ticknevin also contains a relatively large area of remnant raised bog that was never developed by Bord na Móna. This area, called Cloncannon bog, was assessed by consultants for NPWS as part of the review of the raised bog Natural Heritage Area network (NPWS 2014).

A breakdown of the component bog areas for the Allen - Clonsast Bog Group IPC License Ref. P0503-01, and current, indicative Peat Production Status, is outlined in Table Ap-2.

Table Ap-2: Allen- Clonsast Bog Group names, area and indicative status

Bog Name	Area (ha)	Indicative Peat Production Status and land-use
Ballycon	281	Industrial peat harvesting ceased in 2001. Rehabilitation works were carried out in 2006 that consisted of drain blocking and bund construction, which has resulted in the creation of wetland habitat. Some headlands in the north of the site were fertilised in 2015 to encourage the development of pioneer dry cutaway habitats. Part of the site was developed for conifer forestry in the 1980s and is leased to Coillte. This site is a BnM Biodiversity Area. Additional enhanced rehabilitation being considered for this site 2021-2024. There is a rail transport link along the southern boundary of the site.
Ballykeane	451	Production bog. Milled peat production is anticipated to continue at Ballykeane Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Part of the site is cutaway and has started to develop pioneer vegetation. Part of Ballykeane Bog is being used as a herb production trial. Rehabilitation at Ballykeane to start when peat production ceases. 2021-2024
Cavemount	499	Industrial milled peat production at Cavemount completely ceased in 2015.

		Rehabilitation has been carried out across a portion of the site which is now developing as a wetland, holding nationally important numbers of wintering and breeding wetland birds. Rehabilitation at this site is ongoing. Part of the site was developed for conifer forestry in the 1980s and is leased to Coillte. Flux tower and GHG monitoring onsite as part of the SmartBOG project. There is a rail transport link through the site.
Clonad	447	Production bog. Milled peat production is anticipated to continue at Clonad Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Part of the site is cutaway and has started to develop pioneer vegetation. There is a rail transport link through the site. Rehabilitation at this site to start when peat production ceases. 2021-2024 The proposed Water Supply Project – Eastern and Midlands Region crosses this bog.
Cloncreen	1,009	Industrial milled peat production ceased at Cloncreen in 2018. The site has developed a mosaic of pioneer cutaway habitats. Cloncreen Windfarm. Planning Permissions was granted in 2016. Construction has stared (summer 2020) on 22 turbines (Approx. 75 MW) at various locations around the site in association with linking road infrastructure, a sub-station and power-lines. There is a rail transport link through the site. Rehabilitation at this site to start when windfarm construction is completed. 2022-2024 The proposed Water Supply Project – Eastern and Midlands Region crosses this bog.
Clonsast	1,534	Industrial peat production on Clonsast ceased in the 1980s. There are still a railway, travel paths, silt-ponds and drainage channels maintained on site. Clonsast has now established a mosaic of mature cutaway habitats. A significant portion of the site has been leased to Coillte and planted with conifer forestry in the 1980s. BnM re-wetted a section of bog in 2018. Additional enhanced rehabilitation being considered for this site. 2021-2024 Bord na Móna formerly operated a farm at Clonsast. Farmland was developed on rehabilitated cutaway bog. The farm venture ceased in the 1980's and the farmland was sold. There is a rail transport link through the site.
Clonsast Bulge	379	Industrial peat production on Clonsast ceased in the 1980s. Cutaway and Bog remnant. 80% developed for conifer forestry in the 1980s – Coillte. Bog remnant – Clonavoe Bog – biodiversity area. Additional enhanced rehabilitation being considered for this site. 2021-2024
Clonsast North	191	Industrial milled peat was last produced on Clonsast North in the 1990s Cutaway – naturally colonising – mosaic of Birch woodland and wetland The site was partially rehabilitated in 2018. Additional enhanced rehabilitation being considered for this site. There is a rail transport link through the site.
Daingean_Derries	277	Production bog. Some bog restoration on part of the site completed in 2017-2018.

		Milled peat production is anticipated to continue at Daingean Derries Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Rehabilitation at this site to start when peat production ceases. 2021-2024 There is a rail transport link through the site.
Daingean_Rathdrum	367	Production bog. Milled peat production is anticipated to continue at Daingean Rathdrum Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Rehabilitation at this site to start when peat production ceases. 2021-2024 There is a rail transport link through the site.
Daingean_Townparks	90	Daingean Bog NHA (intact raised bog) There is a rail transport link through the site. No rehabilitation required.
Daingean Raillink	5	Transport link
Derrycricket	190	Cutaway – Peat extraction at Derrycricket ceased in the 1980s. 80% developed for conifer forestry in the 1980s – Coillte. No rehabilitation required Transport link.
Derrylea	665	Production bog. Derrylea bog was developed in 1998 and has deep peat reserves. Some rehabilitation has been completed around the margins of the bog. Milled peat production is anticipated to continue at Derrylea Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Rehabilitation at this site to start when peat production ceases. 2021-2024. There is a rail transport link through the site.
Derryounce	389	Cutaway – Peat extraction at Derryounce ceased in the 1980s. 80% developed for conifer forestry in the 1980s – Coillte. Rehabilitation carried out to create a lake. Derryounce Lake Amenity area – leased to Portarlington Community Development Association. Transport link.
Esker	567	Production bog. Milled peat production is anticipated to continue at Esker Bog for the foreseeable future, depending on future milled peat resource requirements, (subject to current substitute consent applications and future planning applications for industrial peat production). Rehabilitation at this site to start when peat production ceases. 2021-2024 There is a rail transport link through the site. The proposed Water Supply Project – Eastern and Midlands Region crosses this bog.
Garryhinch	814	Large areas cutaway, mostly vegetated. Peat production at Garryhinch ceased in the 1980s. Extensive sod peat production across the site in the past few years. Rehabilitation anticipated to start in 2021-2024.
Garrymore	307	Production bog. Milled peat production is anticipated to continue at Garrymore Bog for the foreseeable future, depending on future milled peat resource requirements,

applice Rehate Peat parea had domine Part of Moune Some constitutions 1225 A pub was of Bord in Rehate There	the site was in milled peat production until 2019. Lucas windfarm is now operational (since 2014). The shabilitation was carried out in association with windfarm suction, specifically the creation of small wetland features. This ic amenity walking route was developed on the existing windfarm. This bened in 2015. The shaded of the shaded
otal 9687	

The Lullymore Bogs sub-group is mostly situated in west Co. Kildare and overlaps with Co. Offaly. The core area extends across an area between Rathangan and Edenderry. A second section of peatland is found further east (Timahoe North and South Bogs) and is separated from the core area by the Grand Canal. The core area of the Lullymore Bogs sub-group is very much a continuous area of bogland (Bog of Allen) that has developed according to the local topography and been sub-divided by Bord na Móna for administrative purposes. The Edenderry-Rathangan Road crosses the main section and is bordered by milled peat production bog.

The Lullymore Bogs sub-group has also had a long industrial peat production history. Sod peat for fuel was originally produced at Lullymore and in the Timahoe Bogs, which then supplied at old power station at Allenwood (now demolished). Much of the peatland around Lullymore is now cutaway. An agricultural research station was also established at Lullymore by An Foras Talúntais to investigate the potential future after-uses of cutaway bog. Agricultural grassland was also established in this area by Bord na Móna. This grassland has now been sold to local farmers. A large area of cutaway at Lullymore was also developed for conifer forestry by Coillte. Part of Timahoe South Bog has been re-developed as a waste disposal and composting facility (Drehid). Bord na Móna is currently developing a project with ESB to develop solar energy at Timahoe North bog. This project has recently got planning permission. Wetlands have been created in part of Lullymore Bog. An amenity area has also been created at Lullymore that has now been leased to the Lullymore Heritage and Discovery Centre. Bord na Móna have also transferred ownership of two separate parcels of land to the Irish Peatland Conservation Council. The first section was an intact remnant of raised bog at Lodge Bog. The second was an area of cutaway called Lullymore West. Both areas are now being managed as nature reserves by the IPCC. A small section of Lullybeg cutaway is currently being managed by Butterfly Conservation Ireland for butterfly conservation and to maintain the status of Marsh Fritillary (butterfly species of conservation interest) on the site. Bord na Móna also maintains transport links and an industrial railway through some of the cutaway that has developed in the Lullymore Bogs sub-group.

There are three land units within the Clonsast Bogs sub-group that are active (Daingean_Rail_Link, Daingean_Townparks) or inactive (Clonsast Power Stn Railway) transport links. Timahoe McNally in the Lullymore Bogs sub-group is also a transport link with associated farmland.

Table Ap-2: Allen - Lullymore Bog Group names, area and indicative status

Bog Name	Area (ha)	Indicative Peat Production Status and land-use
		Production bog, emerging naturally colonising cutaway.
		Peat production is anticipated to continue at Ballydermot Bog for the
		foreseeable future, depending on future milled and sod peat resource
Delli idenie et	885	requirements, (subject to current substitute consent applications and future
Ballydermot	883	planning applications for industrial peat production).
		There is a rail transport link through the site.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		Production bog, emerging naturally colonising cutaway.
		Peat production is anticipated to continue at Barnaran Bog for the
		foreseeable future, depending on future milled and sod peat resource
		requirements, (subject to current substitute consent applications and future
Barnaran	491	planning applications for industrial peat production).
		There is a rail transport link through the site.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		Production bog, emerging naturally colonising cutaway.
		Peat production is anticipated to continue at Blackriver Bog for the
		foreseeable future, depending on future milled peat resource requirements,
		(subject to current substitute consent applications and future planning
Blackriver	728	applications for industrial peat production).
		There is a rail transport link through the site.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		Production bog,
		Peat production is anticipated to continue at Codd Bog for the foreseeable
		future, depending on future milled and sod peat resource requirements,
		(subject to current substitute consent applications and future planning
Codd	557	applications for industrial peat production).
		There is a rail transport link through the site.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		The proposed Water Supply Project – Eastern and Midlands Region crosses
		this bog.
		Cutaway emerging – naturally colonising. Peat production has ceased.
		BnM Coillte forestry trial.
Derrybrennan	194	Under consideration for future renewable energy development.
20, 0	134	Rehabilitation anticipated to start in 2021-2024.
		The proposed Water Supply Project – Eastern and Midlands Region crosses
		this bog.
		Production bog, emerging naturally colonising cutaway
	505	Peat production is anticipated to continue at Glashabaun North Bog for the
Glashabaun North		foreseeable future, depending on future milled and sod peat resource
		requirements, (subject to current substitute consent applications and future
		planning applications for industrial peat production).

		Part developed for conifer forestry in the 1980s – Coillte.
		There is a rail transport link through the site.
		Long Derries SAC – Some rehabilitation (bog restoration in a remnant) was
		carried out on the margins of Long Derries in 2018.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		Fragmented milled peat production, emerging naturally colonising cutaway.
		Peat production is anticipated to continue at Glashabaun South Bog for the
		foreseeable future, depending on future milled and sod peat resource
		requirements, (subject to current substitute consent applications and future
		planning applications for industrial peat production).
Glashabaun South	560	Part developed for conifer forestry in the 1980s – Coillte.
Glasilabauli Soutii	360	There is a rail transport link through the site.
		Cutaway emerging – naturally colonising.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		The proposed Water Supply Project – Eastern and Midlands Region crosses
		this bog.
		Cutaway – mosaic of cutaway habitats developing.
		Peat production has ceased.
Killinagh	243	Forestry trial.
		There is a rail transport link through the site.
		Under consideration for future renewable energy development.
		Rehabilitation anticipated to start in 2021-2024.
		Production bog, emerging naturally colonising cutaway
		Peat production is anticipated to continue at Lodge Bog for the foreseeable
		future, depending on future milled and sod peat resource requirements,
		(subject to current substitute consent applications and future planning
Lodge	429	applications for industrial peat production).
Lodge	423	There is a rail transport link through the site.
		Wetlands cutaway rehab trial.
		BeadaMoss Sphagnum inoculation trial.
		Under consideration for future renewable energy development.
		Rehabilitation at this site to start when peat production ceases. 2021-2024
		Cutaway – mosaic of cutaway habitats developing.
		Peat production has ceased.
Lullybeg	267	Butterfly Conservation Ireland Area.
2411/2008	20,	Under consideration for future renewable energy development.
		Rehabilitation anticipated to start in 2021-2024.
		Peat production has ceased.
		Part developed for conifer forestry in the 1980s – Coillte.
	475	Cutaway – mosaic of cutaway habitats developing – Biodiversity Area.
Lullymore	175	Wetlands rehabilitation trial.
		Carbon Flux research.
		Part-leased to Lullymore Heritage and Discovery Park – amenity.
		Additional enhanced rehabilitation being considered for this site. 2021-2024
		Cutaway - Peat production has ceased.
	458	There is a rail transport link through the site.
Ticknevin		Cloncannon bog – biodiversity area.
		Under consideration for future renewable energy development.
		Rehabilitation anticipated to start in 2021-2024.
Timahoe McNally	43	There is a rail transport link through the site.

		Farmland.
Timahoe North	798	Former industrial sod peat bog – peat production ceased in 1980s – site has established a mosaic of cutaway habitats. Sod peat production for domestic use in parts. BnM Solar energy project – Planning permission granted 2020 Rehabilitation anticipated to start in 2021-2024. The proposed Water Supply Project – Eastern and Midlands Region crosses this bog.
Timahoe South	1703	Former industrial sod peat bog – peat production ceased in 1980s – site has established a mosaic of cutaway habitats. Resource Recovery (Drehid Facility). Rehabilitation anticipated to start in 2021-2024. The proposed Water Supply Project – Eastern and Midlands Region crosses this bog.
Total	8036	



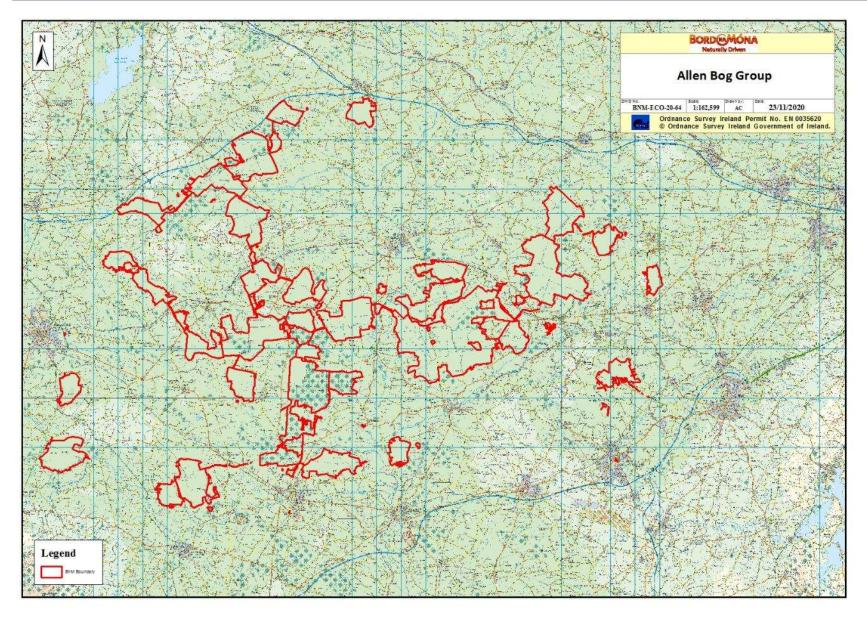


Figure Ap-2: Allen Bog Group

APPENDIX III: ECOLOGICAL SURVEY REPORT

Ecological Survey Report

Note: This report outlines an ecological survey of the bog. This report should not be taken as a management plan for the site as other land-uses may still be considered. Information within this report may inform the development of other land-uses and identify areas with particular biodiversity value.

Bog Name:	<u>Esker</u>	Area (ha):	567 ha (1,401 acres)
Works Name:	Derrygreenagh	County:	Offaly
Recorder(s):	MMC & DF	Survey Date(s):	11 & 13 th August 2010

Habitats present (in order of dominance)

The most common habitats present on production bog and cutaway at this site include:

- Bare peat;
- Pioneer poor fen communities dominated by Soft Rush and Bog Cotton (in eastern section);
- Emerging Birch scrub (eastern section);
- Small patches of closed Birch scrub eastern section; and
- Silt Ponds with associated habitats such as scrub, Bracken, rank grassland, dry calcareous grassland and typical pioneer communities of disturbed areas.

The most common habitats present around the margins at this site include:

- Birch woodland;
- Gorse scrub and Birch scrub developing of dry high bog around margins;
- Raised bog (several fragments);
- Dense Bracken;
- Conifer plantation (part of adjacent Coillte conifer plantation);
- Cutover bog (several small fragments);
- Improved grassland (grazed zone between silt ponds and river at southern boundary); and
- Depositing (Esker) river.

Description of site

Esker is located in Co. Offaly 4 km south of Rhode. The bog is linked to Cavemount Bog to the west and Ballycon Bog is situated to the south of this site. The landscape in this area is generally flat with Croghan Hill to the west. The Esker River flows along the southern side of the bog and forms a natural boundary. The majority of the bog is owned by Bord na Móna with a small section of high bog to the north-east being cut as turbary.

The bog can be divided into three main areas due to the natural topography. The main part of the bog is the western section and this is bisected by a BnM railway line. This part of the site is almost completely in full production and the main habitat is bare peat. This bog is at a relatively young stage and red/brown *Sphagnum* peat is still being harvested from most of the bog. It was noticeable that the only minor vegetation developing at the ends of some fields and in the drains was a mixture of Birch scrub (eBir), dry grassland dominated by Purple

Moorgrass (gMol) and dry heath with Heather (dHeath). These are all pioneer communities associated with more acidic peat.

The only features of particular interest in the main section of the bog were the remnant habitats around the margins that are generally found on remnant high bog. A narrow band of Birch woodland (WN7) and scrub (WS1) dominated by Birch were the most prominent habitats. In some places, there was still some patches of remnant raised bog vegetation, generally dominated by Heather and being invaded by scrub, as they were quite dried out. Other parts of the margins are covered in a mosaic of Bracken and Birch scrub Located along the north-east margin was the largest section of remnant raised bog. The boundary with the production bog is a high vertical bank and it is also being cut for turbary from the outer margin by private individuals. This section contains typical degraded raised bog plant communities with Heather, Hare's-tail Bog-cotton and White Beak-sedge prominent in the vegetation. There are frequent signs of drying out and degradation with old pools having been infilled. Hummocks of *S. capillifolium* and *S. papillosum* are occasionally frequent. The *Sphagnum* cover is high in sections but these seems to be a thin layer that is drying out and was dominated by species indicating disturbance such as *S. subnitens*. There are very poor prospects for attempting to restore active raised bog communities to this section of high bog.

The Esker River flows along the southern boundary. The river is typical of a lowland depositing river and is infilled with emergent riparian vegetation such as Reed Canarygrass and Bulrush. There is potential for Otter and Kingfisher along the river, although no signs of either species were noted. Some grassland has developed on mineral soil adjacent to the river and in association with silt ponds that have been constructed in this area. This grassland is grazed by cattle, although it was not fenced off. Further east along the river there is some improved grassland that is mapped as being part of the BnM property but is managed as farmland. The margin of the bog is marked by Gorse scrub.

Further east there is a smaller section of bog that is divided from the main section by a small ridge, although there is some connection via travel paths and the railway. This section of bog is a mixture of production bog and pioneer cutaway vegetation that is developing on some fields that have come out of production. The peat in this section has been extracted to a much greater extent and fen peat is the main peat type that remains in this section. The production bog is mainly surrounded by high bog along the eastern and northern margins. Most of this high bog apart from the most northern part of the site is outside the BnM property boundary. The zone between the two sections of bog is occupied by silt ponds and associated habitats such as disturbed vegetation (ED3), scrub and rank grassland (GS2) on the soil heaps and dry calcareous grassland (gCal) developing along the travel paths.

Towards the south-east part of the site there is another section that has never been in production. This area is dominated by mature Birch woodland (WN7) and also contains small patches of active and old cutover bog (PB4), wet grassland (GS4) that has developed on cutover peat and Bracken (HD1). There is likely to be ownership/boundary issues with this area as it was being grazed by cattle and had been fenced off.

Designated areas on site (cSAC, NHA, pNHA, SPA other)

None

Adjacent habitats and land-use

The surrounding landscape is typically low-lying and is dominated by farmland with improved grassland. Adjacent habitats include those of reclaimed cutover bog such as conifer plantation and wet grassland. The margins are typically dominated by scrub and Birch woodland developing on peat remnants.

Watercourses (major water features on/off site)

- The Esker Stream (river) flows along the southern boundary of the site.
- The bog and this river are within the River Barrow catchment.
- The Dogen River, a tributary of the Esker River, flows north to south and separates the eastern from the western side of the site.
- A third watercourse flows along the western boundary of the site and is also a tributary of the Esker Stream.

Peat type and sub-soils

The peat is mainly a brown/red *Sphagnum*-peat in the west side of the site. The eastern side is shallower and fen peats are exposed. The site is likely to be underlain with limestone tills, as these sub-soils are exposed around the margins of the site. The sub-soils along the southern margin are limestone-based sands and gravels lain down by the river. Grey Marl was exposed in some of the spoil taken from the silt ponds at the southern end of the site.

Fauna biodiversity

Birds

Several bird species were noted on the site during the survey.

- Heron
- Mallard (nesting in drains on site during spring)
- Relatively large flock of Mistle Thrush (>30) in area of bare peat to the east of the site.
- Other more common species included Swallow, Pheasant, Blackbird, Finches, Wren, Wood Pigeon and Magpie.
- There is potential for Kingfisher along the Esker River.

Mammals

- Signs of Fox, Badger and Deer were noted around the margins of the site.
- Signs of Pine Marten noted on the site
- Potential for Otter along the Esker River

Other species

Large White Butterfly

References

European Commission (1996). Interpretation manual of European Union habitats. Brussels. European Commission, DGXI.

Fossitt, J. (2000). A guide to habitats in Ireland. Kilkenny. The Heritage Council.

APPENDIX IV. Environmental Control Measures to be applied to bog rehabilitation

- Bog restoration/rehabilitation measures will be restricted to within the footprint of the proposed rehabilitation area.
- The proposed rehabilitation will have due regard to noise limits and hours of operation (i.e. dusk and dawn) to minimise any potential disturbance on resident and local fauna that utilise the site and immediate environs.
- All plant and equipment for use will comply with the Construction Plant and Equipment Permissible Noise Levels Regulations (SI 359/1996).
- The proposed activities will be restricted to daylight hours and there will be no requirement for artificial lighting.
- Silt ponds will be inspected and maintained as per the IPC Licence.
- During periods of heavy precipitation and run-off, activities will be halted.
- Measures will be carried out using a suitably sized machine and in all circumstances, excavation depths and volumes will be minimised where possible.
- All machines will be regularly checked and maintained prior to arrival at the site to prevent hydrocarbon leakage.
- Hoses and valves will be checked regularly for signs of wear and will be closed and securely locked when not in use.
- Fuelling and lubrication of equipment shall only be carried out in designated areas away from surface water drainage features and ecologically sensitive areas.
- Waste oils and hydraulic fluids will be collected in leak-proof containers and removed from the site for disposal or re-cycling.
- Vehicles will never be left unattended during refuelling.
- No direct discharges to waters will be made. No washings from vehicles, plant or equipment will be carried out on site.
- All plant refuelling will take place using mobile fuel bowsers. Only dedicated trained and competent personnel will carry out refuelling operations.
- Mobile storage such as fuel bowsers will be bunded to 110% capacity to prevent spills. Tanks for bowsers and generators shall be double skinned. When not in use, all valves and fuel trigger guns from fuel storage containers will be locked. All pumps using fuel or containing oil will be locally and securely bunded where there is the possibility of discharge to waters.
- Potential impacts caused by spillages etc. during rehabilitation will be reduced by keeping spill kits and other appropriate equipment on-site.
- Site activities will be carried out in accordance with 'best practice'. In order to ensure compliance and implementation of 'best practice', these measures will be communicated to relevant Bord na Móna staff and updated as required.

APPENDIX V. BIOSECURITY

No invasive flora species have been recorded at Esker Bog.

The potential for importation or introduction of non-native plant species (such as Japanese Knotweed, Himalayan Balsam, etc.) during future rehabilitation management, such as drain-blocking using excavators, has the potential to result in the establishment of invasive species within the site. Section 49 of the European Communities (Birds and Natural Habitats) Regulations 2011 prohibits the introduction and dispersal of invasive alien species (particularly plant species) listed on Part 1 (third column) of the 'Third Schedule'.

This section aims to reduce the risk from, and impacts of, invasive species and protecting biodiversity on lands under Bord na Móna ownership. Rehabilitation and decommissioning in the bog will have due regard to the relevant biosecurity measures outlined below:

- Records of problematic invasive species within the various bog units will be marked out with signs to highlight areas of infestation to personnel.
- All plant machinery will be restricted from disturbing known colonies of invasive species.
- All plant machinery will avoid unnecessary crossings to adjoining lands.
- Good site hygiene will be employed to prevent the introduction and spread of problematic invasive alien plant species (i.e. Japanese Knotweed (*Fallopia japonica*), Himalayan Balsam (*Impatiens glandulifera*), Himalayan Knotweed (*Persicaria wallichii*), etc.) by thoroughly washing vehicles prior to entering the area.

The biosecurity measures outlined above are in line with best practice guidelines issued by the National Roads Authority (NRA, 2010) – The Management of Noxious Weeds and Non-native Invasive Plant Species on National Roads and broadly based on the Environment Agency's (2013) – The Knotweed Code of Practice: Managing Japanese Knotweed on Development Sites (Version 3, amended in 2013, accessed on the Environment Agency's website on the 11th of July 2016).

In addition to the above, Best Practise measures around the prevention and spread of Crayfish plague² will be adhered with throughout all rehabilitation measures and activities.

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² https://www.biodiversityireland.ie/projects/invasive-species/crayfish-plague/

APPENDIX VI. POLICY AND REGULATORY FRAMEWORK

Bord na Móna Plc is a publicly owned company, originally established in 1934 to develop some of Ireland's extensive peat resources for the purposes of economic development and to support energy security, In the decades since its establishment the company has employed tens of thousands of people in its fuel, energy, and horticultural growing media businesses. For much of its history the company's support of important national policy aims has been enabled and encouraged in a variety of ways by Government.

Today, Bord na Móna is undertaking a number of highly significant actions in support of climate policy. These actions involve a radical transformation and decarbonisation of nearly the entire Bord na Móna business. This transformation will be driven by unlocking the full potential of our land and creating significant value for Ireland and the Midlands in particular. Bord na Móna have now announced the complete cessation of industrial peat production across its estate (January 2021).

Bord na Móna is an integral part of the economic, social, and environmental fabric of Ireland and Irish life. As a key employer in the Midlands, the company is conscious that its obligations go beyond purely commercial and environmental – there is also a social responsibility to employees and the communities served by Bord na Móna. It is the company's role and absolute priority to ensure that its long-term strategy delivers on all of these important areas in a robust and balanced way.

There are a wide range of policies, plans, legislation and land designations that inform the development of this Bord na Móna peatland rehabilitation plan. Bord na Móna have also developed and operate various policies and strategies that also inform the development of this rehabilitation plan.

1 EPA IPC Licence

Bord na Móna operates under IPC Licence issued and administered by the EPA to extract peat within the Allen Bog Group (Ref. P0503-01). As part of Condition 10.2 of this license, a rehabilitation plan must be prepared for permanent rehabilitation of the boglands within the licensed area. The bog is part of the Allen Bog Group. This regulatory requirement is the main driver of the development of this rehabilitation plan.

2 The Peatlands Climate Action Scheme (PCAS)

Bord na Móna (BnM) appreciates the Minister's intention to support, via the Climate Action Fund, Bord na Móna in developing a package of measures, 'the proposed Scheme', for the enhanced decommissioning, rehabilitation and restoration of cutaway peatlands, referred to as the 'Peatlands Climate Action Scheme'. The proposed Scheme includes lands previously used to supply peat for electricity generation within the State. The enhanced decommissioning, rehabilitation and restoration of the peatlands funded by the proposed Scheme will deliver benefits across climate action (GHG mitigation through reduced carbon emissions and acceleration towards carbon sequestration), enrich the State's natural capital, increase eco-system services, strengthen biodiversity, improve water quality and storage attenuation as well as developing the amenity potential of the peatlands.

It is envisaged that Bord na Móna carry out an enhanced decommissioning, rehabilitation and restoration scheme, (PCAS), across a footprint of 33,000 ha (a subset of the BnM estate that has been used for energy production). This proposed scheme will significantly go beyond what is required to meet rehabilitation and decommissioning obligations under existing EPA IPC licence conditions. Interventions and measures supported by the Scheme will ensure that environmental stabilisation is achieved (meaning IPC obligations are met), and importantly,

significant additional benefits, particularly relating to climate action and other ecosystem services, will also be delivered. However, only the costs associated with the additional and enhanced measures, i.e., those which go beyond the existing decommissioning and rehabilitation requirements arising from Condition 10, will be eligible for support under the proposed Scheme.

The proposed enhanced rehabilitation measures detailed in this document, are predicated on the understanding that the element of the rehabilitation, over and above the 'standard' measures necessary to comply with pre-existing Condition 10 IPC Licence requirements, will be deemed eligible costs for the Scheme regulator.

For the avoidance of doubt, should the proposed Scheme and the associated statutory obligation on Bord na Móna not materialise, Bord na Móna will not carry out the enhanced decommissioning, rehabilitation and restoration measures described in this plan. Bord na Móna will instead plan to complete an adapted standard decommissioning and rehabilitation measures required under Condition 10 and outlined in Appendix I.

3 National Climate Policy

The National Policy Position establishes the fundamental national objective of achieving a transition to a competitive, low carbon, climate-resilient and environmentally sustainable economy by 2050. It sets out:

- the context for the objective;
- clarifies the level of GHG mitigation ambition envisaged; and
- establishes the process to pursue and achieve the overall objective.

The evolution of climate policy in Ireland will be an iterative process based on the adoption by government of a series of national plans over the period to 2050. GHG mitigation and adaptation to the impacts of climate change are to be addressed in parallel national plans – respectively through the National Climate Action Plan. The plans will be continually updated, as well as being reviewed on a structured basis at appropriate intervals and, at a minimum, every five years. This will include early identification and ongoing updating of possible transition pathways to 2050 to inform sectoral strategic choices.

Bord na Móna is following a decarbonisation programme aimed at reducing the carbon emissions from its activities. The company aims to further develop renewable energy and resource recovery markets with a key objective of reducing the carbon intensity of all products. In addition, the carbon emission mitigation benefits associated with the post-peat extraction rehabilitated peatland following re-wetting, revegetation and colonisation of significant areas with native woodland will make a significant contribution to achieving the State's carbon emission reduction targets.

4 National Peatlands Strategy

The National Peatlands Strategy (2015) contains a comprehensive list of actions, necessary to ensure that Ireland's peatlands are preserved, nurtured and become living assets within the communities that live beside them. It sets out a cross-governmental approach to managing issues that relate to peatlands, including compliance with EU environmental law, climate change, forestry, flood control, energy, nature conservation, planning, and agriculture. The Strategy has been developed in partnership between relevant Government Departments/State bodies and key stakeholders through the Peatlands Council.

The strategy recognises that Ireland's peatlands will continue to contribute to a wide variety of human needs and to be put to many uses. It aims to ensure that Ireland's peatlands are sustainably managed so that their benefits

can be enjoyed responsibly. It aims to inform appropriate regulatory systems to facilitate good decision making in support of responsible use. It also aims to inform the provision of appropriate incentives, financial supports and disincentives where required. The strategy attempts to strike an appropriate balance between different needs, including local stakeholders like turf-cutters and semi-state bodies such as Bord na Móna.

In line with a National Peatlands Strategy recommendation, a Peatlands Strategy Implementation Group (PSIG), was established, assisted in the finalisation of the Strategy, is overseeing subsequent implementation and will report to Government on an annual basis on the implementation of the actions and principles contained within the Strategy.

Bord na Móna is a key stakeholder in the National Peatlands Strategy and the Peatlands Strategy Implementation Group. The strategy recognises the potential for some Bord na Móna sites to be restored and to contribute to the national SAC and NHA network of protected raised bog sites. The strategy also recognises the various different values of cutaway bog and developed six key principles (with Bord na Móna) for the after-use of cutaway bog.

- Bord na Móna will continue to assess and evaluate the potential of the company's land bank, using a land use review system. The assessment will help prepare a set of evidence based management plans for the various areas of peatland. These plans will also inform its cutaway bog rehabilitation.
- The policy of Bord na Móna is not to open up any undrained new bogs for peat production.
- Lands identified by Bord na Móna as having high biodiversity value and/or priority habitats will be reserved for these purposes as the principal future land use.
- Generally, Bord na Móna cutaway bogs that flood naturally will be permitted to flood unless there is a clear environmental and/or economic case to maintain pumped drainage.
- In deciding on the most appropriate afteruse of cutaway peatlands, consideration shall be given to encouraging, where possible, the return to a natural functioning peatland ecosystem.
- This will require re-wetting of the cutaway peatlands which may lead in time to the restoration of the peatland ecosystem.
- Environmentally, socially and economically viable options should be analysed to plan the future use of
 industrial cutaway peatlands, in conjunction with limiting factors as outlined in Bord na Móna's Strategic
 Framework for the Future Use of Peatlands.

The National Peatlands Strategy highlights the importance and value of developing peatland rehabilitation plans for Bord na Móna cutaway sites and implementing this peatland rehabilitation.

5 National River Basin Management Plan 2018-2021 (Water Framework Directive)

The National River Basin Management Plan (2018-2021) (Department of Housing, Planning, Community and Local Government 2017) is the key national plan for Ireland to achieve the objectives of the Water Framework Directive (WFD). In broad terms, the objectives of the WFD are (1) to prevent the deterioration of water bodies and to protect, enhance and restore them with the aim of achieving at least good status and (2) to achieve compliance with the requirements for designated protected areas.

The NRBMP outlines how peat extraction can be a potentially significant pressure on various water quality parameters. Peatland rehabilitation of Bord na Móna cutaway (in addition to other measures) is part of the WFD (2018-2021) programme of measures. The NRBMP takes account of the fact that Bord na Móna is in the process of phasing out the extraction of peat for energy production, that it set a target to rehabilitate 9,000 ha of cutaway

bogs (covering 25 peatlands) by 2021 (in 2018) and will look to implement best-available mitigation measures to further reduce water quality impacts caused by peat extraction while the phasing-out process is taking place. This NRBMP rehabilitation target is set to be superseded by the acceleration of the Bord na Móna de-carbonisation programme and the proposed **Scheme (PCAS)**.

The development of site rehabilitation plans and the delivery of peatland rehabilitation by Bord na Móna is expected to have a positive impact on water quality and will help the NWBMP deliver its objectives in relation to the Water Framework Directive and is one of the five key principle actions.

6 National Biodiversity Action Plan 2016-2021

The National Biodiversity Action Plan 2016-2022 has a vision that biodiversity and ecosystems in Ireland are conserved and restored, delivering benefits essential for all sectors of society and that Ireland contributes to efforts to halt the loss of biodiversity and the degradation of ecosystems in the EU and globally. Ireland's 2nd National Biodiversity Action Plan outlines the main policies, strategies, actions and targets in relation to biodiversity. This plan has several Bord na Móna specific objectives and actions including implementing the BnM Biodiversity Action Plan 2016-2021 and overlaps with both the National Peatlands Strategy and the National Raised Bog Special Areas of Conservation Management Plan 2017-2022.

7 National conservation designations

Bord na Móna operates in a wider landscape that also includes a network of European and National nature conservation sites (Special Areas of Conservation (SACs), Special Protection Areas (SPAs), National Heritage Areas (NHAs, cNHAs) and National Nature Reserves). Bord na Móna will take account of this network of conservation objectives and their conservation objectives when developing these rehabilitation plans. It is expected that peatland rehabilitation will, in general, benefit the conservation objectives of this network of nature conservation sites.

Esker Bog does not overlap with or have a boundary with any sites designated for nature conservation.

8 National Raised Bog Special Area of Conservation Management Plan 2017-2022.

The National Raised Bog Special Area of Conservation Management Plan 2017-2022 sets out a roadmap for the long-term management, restoration and conservation of protected raised bogs in Ireland. The Plan strikes an appropriate balance between the need to conserve and restore Ireland's raised bog network as part of Ireland's commitments towards the EU Habitats Directive, and the needs of stakeholders and gives recognition to the important role that communities have to play in the conservation and restoration of raised bogs. The National Raised Bog Special Areas of Conservation (SACs) Management Plan 2017-2022 is part of the measures being implemented in response to the on-going infringement action against Ireland in relation to the implementation of the EU Habitats Directive, with regard to the regulation of turf cutting on the Special Areas of Conservation (SACs). The then Minister for Arts, Heritage and the Gaeltacht, also published a **Review of Raised Bog Natural Heritage Area Network** in 2014.

Bord na Móna has played a key role in the development of the National Raised Bog Special Area of Conservation Management Plan 2017-2022 and the Review of the Raised Bog Natural Heritage Area Network. Several Bord na Móna sites were assessed by the National Parks and Wildlife Service as part of the above Plan and Review and

there is an expectation that several Bord na Móna sites will be designated as SACs and NHAs in the future. This will reinforce the network of protected raised bog sites and replace in part sites that will be de-designated as they have been deemed to be significantly damaged and are deemed to have no raised bog restoration prospects.

Bord na Móna has also responded to the needs of the NRBMP and provided several sites to the government for the relocation of turf-cutters from SACs. This is part of a suite of ongoing bog conservation measures in the NRBMP to manage turf-cutting in protected sites. Bord na Móna and the National Parks and Wildlife Service continues to engage regarding the ongoing relocation of turf-cutters from protected raised bog sites.

9 All-Ireland Pollinator Plan 2015-2020

The All-Ireland Pollinator Plan 2015-2020 outlines key objectives and actions to protect and support pollinating insects and the habitats they rely on. There are several Bord na Móna specific actions in this plan including the adoption of pollinator-friendly management within the Bord na Móna network of sites. One action to help achieve this objective is habitat rehabilitation and restoration, where possible, of pollinator-friendly habitats, including peatland habitats.

10 Land-use planning policies

As Bord na Móna operates in many counties across Ireland, it is important to note the respective development plans in these counties. Many of the existing development plans recognise the potential that exists in the afteruse of cutover/cutaway peatlands. Bord na Móna seeks to work with all of the relevant local authorities to ensure that the most appropriate after-uses are reflected in local planning policy. The following areas of consistent importance are of both direct and indirect relevance to Bord na Móna: heritage, tourism, biodiversity/conservation, landscape, wind energy, and economy/enterprise.

Esker Bog is located in an area zoned by Offaly County Council as open countryside³.

11 National Archaeology Code of Practise

Bord na Móna operates under an agreed Code of Practice regarding archaeology with the Department of Arts, Heritage and the Gaeltacht and the National Museum of Ireland which provides a framework to enable the Company to progress peat extraction whilst carrying out archaeological mitigation. (https://www.archaeology.ie/sites/default/files/media/publications/cop-bord-na-mona-en.pdf

The Code replaced a set of Principles agreed with the Department of Arts, Heritage and the Gaeltacht in the 1990s. Under the Code Bord na Móna, the Minister and Director work together to ensure that appropriate archaeological mitigation is carried out in advance of peat extraction.

- BNM must ensure that any monuments or archaeological objects discovered during peat extraction are protected in an appropriate manner by following the Archaeological Protection Procedures.
- BNM must ensure that any newly discovered monuments on Bord na Móna lands are reported in a timely manner to the National Monuments Service of the Department of Arts, Heritage and the Gaeltacht.

³ https://www.offaly.ie/eng/Services/Planning/Development-Plans/County-Development-Plan-2014-2020/Volume-1-9-10-14-FINAL-pdf.pdf

76

- BNM must ensure that any archaeological objects discovered on Bord na Móna lands are reported immediately to the Duty Officer of the National Museum of Ireland.
- Bord na Móna will endeavour to adhere to this code of practise during the peatland rehabilitation phase and appropriate archaeology mitigation is carried out before and during cutaway peatland rehabilitation. An Archaeological Impact Assessment has been carried out for the proposed rehabilitation at this site (Appendix IX). The recommendations of this assessment will be incorporated into the rehabilitation plan to minimise impacts on known archaeology. In addition, Bord na Móna will adhere to the Archaeology Code of Practise relating to management of stray archaeological finds that may arise during cutaway peatland rehabilitation and decommissioning.

12 Bord na Móna Biodiversity Action Plan 2016-2021

Rehabilitation of industrial peatlands is a key objective of the Bord na Móna Biodiversity Action Plan 2016-2021. This action plan outlines the main objectives and actions around biodiversity on Bord na Móna lands. The Bord na Móna Biodiversity Action Plan also outlines key International and European policy in relation to biodiversity. This includes the **United Nations Convention on Biodiversity 2011-2020 (CBD)** and **European Biodiversity Strategy to 2020**. Further details of these policies and Bord na Móna's responses can be found in the Bord na Móna Biodiversity Action Plan (Bord na Móna, 2016). Both policy documents highlight targets such as reducing pressure on biodiversity, promoting sustainability, habitat restoration and benefits of ecosystem services.

One example of a key CBD target is:

• "Restore at least 15% of degraded areas through conservation and restoration activities."

The EUs headline target for progress by 2020 is to:

• "halt the loss of biodiversity and the degradation of ecosystems in the EU by 2020, restore them as far as feasible, while stepping up the EU contribution to averting global biodiversity loss."

The Esker Bog Rehabilitation Plan is aligned to the CBD target and the EU Biodiversity Strategy target and will help Ireland meet its commitment to these international Biodiversity polices.

13 Bord na Móna commitments

Bord na Móna made the commitment in 2009 not to develop any new peatland sites for industrial peat production. The company has continued to work with different stakeholders.

The company announced that peat production would be cut by over 50 percent in 2019 and would entirely cease over most of its lands by the mid-2020s. Rehabilitation measures will continue to be carried out with the focus on re-wetting and rehabilitation of cutover and cutaway areas in line with national policies (such as the National Peatland Strategy, the National Biodiversity Action Plan, the Climate Action Plan 2019, the Water Framework Directive, etc.) and rehabilitation guidelines set down by the Environmental Protection Agency. To date, 15,000 hectares of cutaway and cutover bog have been rehabilitated using this approach with 5,000 hectares in active rehabilitation.

In line with Bord na Móna's accelerated decarbonisation programme, the company has also committed to a significantly larger rehabilitation target. This is reflected in our plans to rehabilitate a further 20,000 hectares of cutaway and cutover bog to wetland and woodland mosaics by 2025. In addition, we plan to restore a further

1,000 hectares of raised bog habitat by 2025. These targets are significant in both timing and scale and are indicative of Bord na Móna's increased new ambition in this area.

These commitments outline the importance of peatland rehabilitation to Bord na Móna. The company will continue to demonstrate environmental responsibility and continue to deliver on these commitments in relation to peatland rehabilitation and in relation to the future management of these lands to maximise their benefits, particularly their ecosystem service benefits, along with the sustainable development of a portion of the land bank for other uses.

14 Bord na Móna Strategic Framework for the future use of cutaway peatlands 2020

The general after-use strategy of Bord na Móna is outlined in the Bord na Móna Strategic Framework for Future-Use of Cutaway Bogs 2020. This document outlines how Bord na Móna's cutover peatland estate is complex in nature with great variability in terms of peat depths, peat types, drainage, subsoil condition and environmental value. Thus, future options require consideration on a site-specific basis, also bearing in mind the considerable internal variation within bogs. The development of the land-bank will also take account of national needs, while also taking account of the various national legislation, policies and plans related to the management of peatlands. In general, Bord na Móna will seek to balance and optimise commercial, social, and environmental value of these sites, while taking account of the need for sustainability and their biodiversity value.

Any consideration of other future after-uses for Bord na Móna land such as development or other mixed uses will be conducted following the relevant planning guidelines and consultation with relevant authorities and will be considered within the framework of this peatland rehabilitation plan.

APPENDIX VII. DECOMMISSIONING

1. Condition 10 Decommissioning

This is a requirement of the applicable Integrated Pollution Control Licence issued by the Environmental Protection Agency. This condition 10.1 requires the following:

10.1 Following termination of use or involvement of all or part of the site in the licensed activity, the licensee shall:

10.1.1 Decommission, render safe or remove for disposal/recovery, any soil, subsoils, buildings, plant or equipment, or any waste, materials or substances or other matter contained therein or thereon, that may result in environmental pollution.

The main success criteria pertaining to successfully complying with this condition is ensuring that no environmental liability remains from this infrastructure and material and that the bog can be deemed suitable for surrender of the licence under section 95 of the EPA Acts. This is achieved by Bord na Móna identifying and quantifying any mechanical and infrastructural resources that were installed in the bog to enable the development and production operation at the site. This list is then refined to identify any items that would be deemed as possibly resulting in environmental pollution, should they not be removed.

Typically, these items/infrastructures would be any remaining, unconsolidated plant, equipment and attachments, waste materials, unused raw materials such as land drainage pipes, remaining peat stockpiles, stock pile covering, pumps, septic tanks and fuel tanks.

In relation to this bog, the list and tasks would be as follows:

Item	Description	Esker Bog Decommissioning Plan
1	Clean-up of remaining or unconsolidated waste or materials located in Bogs, Yards, Buildings and Offices	Clean-up of Bog
2	Cleaning Silt Ponds	Cleaning Silt Ponds
3	Decommissioning Peat Stockpiles	Peat Stockpile Management via Levelling
4	Decommissioning or Removal of Buildings and Compounds	Not relevant
5	Decommissioning Fuel Tanks and associated facilities	Decommissioning and De-Gassing Mobile Fuel Tanks
6	Decommissioning and Removal of Bog Pump Sites	Not Applicable
7	Decommissioning or Removal of Septic Tanks	De-sludge Septic Tank

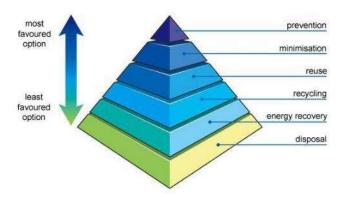
In addition, condition 7 of the licence requires these now defined waste items to be disposed of or recovered as follows:

- 7.1 Disposal or recovery of waste shall take place only as specified in *Schedule 2(i) Hazardous Wastes for Disposal/Recovery* and *Schedule 2(ii) Other Wastes for Disposal/Recovery* of this licence and in accordance with the appropriate National and European legislation and protocols. No other waste shall be disposed of/recovered either on-site or off-site without prior notice to, and prior written agreement of, the Agency.
- 7.2 Waste sent off-site for recovery or disposal shall only be conveyed to a waste contractor, as agreed by the Agency, and only transported from the site of the activity to the site of recovery/disposal in a manner which will not adversely affect the environment.
- 7.3 A full record, which shall be open to inspection by authorized persons of the Agency at all times, shall be kept by the licensee on matters relating to the waste management operations and practices at this site. This record shall as a minimum contain details of the following:
- 7.3.1 The names of the agent and transporter of the waste.
- 7.3.2 The name of the persons responsible for the ultimate disposal/recovery of the waste.
- 7.3.3 The ultimate destination of the waste.
- 7.3.4 Written confirmation of the acceptance and disposal/recovery of any hazardous waste consignments sent off-site.
- 7.3.5 The tonnages and EWC Code for the waste materials listed in *Schedule 2(i) Hazardous Wastes for Disposal/Recovery* and *Schedule 2(ii) Other Wastes for Disposal/Recovery* sent off-site for disposal/recovery.
- 7.3.6 Details of any rejected consignments.

A copy of this Waste Management record shall be submitted to the Agency as part of the AER for the site.

As required by the licence, these waste items will be removed for recycling or disposal, using external contractors with the required waste collection permits, approved under 7.2, with waste records maintained as required under 7.3.

Where possible, Bord na Móna will utilize the appropriate waste hierarchy to identify waste that can reused or recycled ahead of disposal.



The validation of the success of condition 10.1 is carried out through an Independent Closure Audit (ICA), followed by and EPA Exit Audit (EA) and the eventual partial or full surrender of the licence.

2. Enhanced Decommissioning.

The remaining infrastructure does not constitute a risk to the environment and would not be a requirement of condition 10 of the licence. The removal of these are deemed as enhanced measures. These may enhance the future afteruse of the bog for amenity value, security against access for illegal and unsocial activities and general State and community benefit. In relation to this bog, this would include the infrastructure defined below:

Item	Enhanced Decommissioning Type	Esker Bog Decommissioning Plan
1	Removal of Railway Lines	Removal of Railway Lines
2	Decommissioning Bridges and Underpasses	If feasible
3	Decommissioning Railway Level Crossing	Decommissioning Railway Level Crossing
4	Restricting Access (bogs and silt ponds)	Restricting Access to Bog.
5	Removal of High Voltage Power Lines	If feasible

APPENDIX VIII. GLOSSARY

Cutaway Bog: A Bord na Móna site generally becomes cutaway when it is economically unviable to continue industrial peat extraction or when the majority of peat has been removed.

Deep peat cutover bog. Deep peat cutaway bog is defined as former raised bogs that have been in industrial peat production, where production has ceased but the residual peat depth is typically in excess of 2m. *Sphagnum* mosses are key species of raised bogs and the majority of the peat mass is formed from these mosses. *Sphagnum* species and other raised bog species are a key part of raised bog habitat function and prefer more acidic, nutrient poor, water-logged conditions. Typical raised bog *Sphagnum* mosses and other bog species do not thrive with the more typical alkaline water chemistry of cutaway bog but do grow well in these more acidic conditions where peat has been re-wetted. There is potential to re-develop *Sphagnum*-rich plant communities in these conditions if the peat can be re-wetted. This brings the opportunity of re-developing *Sphagnum*-rich vegetation communities that are considered Carbon sinks or peat-forming habitats and restoring the carbon sequestration function of these sites.

Dry cutaway bog: Cutaway bog is categorised as dry cutaway where it is not practical or feasible to re-wet these areas completely. It is inevitable that some areas of cutaway will remain relatively dry due to the heterogenous topography of the cutaway, as well as requirements for continued drainage on site for identified after-uses, or off site in relation to neighbouring lands or other infrastructure. Ridges and mounds of glacial deposits can become exposed during peat extraction and form a heterogenous topographical mosaic separated by basins. Dry cutaway may have very thin or no residual peat where ridges and mounds have been exposed. The exposed subsoils are a mix of glacial gravels, muds and tills that can be quite free-draining. Dry cutaway may also have deeper residual peat but in a location (ie. at the margin) where the peat can not be re-wetted due to boundary constraints. Dry cutaway may also develop in situations where there a relatively steep slope that inhibits rewetting. The majority of dry cutaway will develop towards grassland, heath, scrub and dry woodland habitats.

Enhanced decommissioning: This is defined as decommissioning carried out under proposed Scheme, which is proposed to externally funded.

Enhanced rehabilitation: This is defined as rehabilitation carried out under proposed Scheme, which is proposed to be externally funded. It is proposed by Government that Bord na Móna be obligated to carry out enhanced decommissioning, rehabilitation and restoration on peatlands. This proposed Scheme will significantly go beyond what is required to meet rehabilitation and decommissioning obligations under existing EPA IPC licence conditions. Interventions and activities supported by the Scheme will ensure that environmental stabilisation is achieved (meaning IPC obligations are met), and importantly, significant additional benefits, particularly relating to climate action and other ecosystem services, will also be delivered. However, only the costs associated with the additional, enhanced and accelerated measures, i.e., those interventions which go beyond the existing decommissioning and rehabilitation requirements arising from Condition 10 will be eligible for support under the proposed Scheme.

Marginal land. Marginal land is defined as land around the margin of the industrial peat production area. This margin generally contains a range of habitats including scrub, Birch woodland, cutover bog and raised bog remnants. It has a variety of land-uses including turf-cutting (private turbary). The Scheme will consider potential rehabilitation and restoration actions (e.g. drain blocking) within marginal land zones, where appropriate.

Rehabilitation: Rehabilitation is defined in general by Bord na Móna as environmental stabilisation of the former cutaway. This is generally achieved via re-wetting, where possible, and natural colonisation of the former cutaway, with or without intervention. It is not possible to restore raised bog habitats on BnM cutaway in general

in the short-term. In general, most of the peat mass has been removed from many BnM cutaway sites and the environmental characteristics of these areas have therefore changed radically (peat depths, hydrology, water chemistry, substrate type, nutrient status. This means there will therefore be different habitat outcomes (wetlands, fen, heathland, grassland and Birch woodland). Other after-use development may also serve to act as rehabilitation.

Restoration: Ecological restoration to defined as the process of re-establishing to the extent possible the structure, function and integrity of indigenous ecosystems and the sustaining habitats they provide" (SER 2004). Defined in this way, restoration encompasses the repair of ecosystems (Whisenant 1999) and the improvement of ecological conditions in damaged wildlands through the reinstatement of ecological processes. In general, Bord na Móna cutaway peatlands cannot be restored back to raised bog in a reasonable timeframe as their environmental conditions has changed so radically (with the removal of the acrotelem – the living layer and much of the peat mass). However, they can be returned to a trajectory towards a naturally functioning peatland system (Renou-Wilson 2012). Raised bog restoration is an objective of some BnM sites where there is residual natural raised bog vegetation and where the majority of the peat is still intact.

Standard rehabilitation: This is defined as rehabilitation that is designed to meet the conditions of the EPA IPC Licence. The key objective of rehabilitation is environmental stabilisation. This is achieved by a combination of re-wetting, where possible, and natural colonisation of the former cutaway, with or without intervention. Other after-use development may also serve to act as rehabilitation.

Standard decommissioning: This is defined as decommissioning that is designed to meet the conditions of the EPA IPC Licence. This is defined as to render safe or remove for disposal/recovery, any soil, subsoils, buildings, plant or equipment, or any waste, materials or substances or other matter contained therein or thereon, that may result in environmental pollution.

Wetland cutaway bog. Wetland cutaway bog is defined as former raised bogs that have been in industrial peat production, where production has ceased and the majority of peat has been cutaway, and where this cutaway has the potential to be re-wetted. A significant number of Bord na Móna sites have pumped drainage and these sites are likely to develop a mosaic of wetland habitats when pumping in reduced or stopped. The water chemistry of wetland cutaway frequently is strongly influenced by the more alkaline sub-soils that have been exposed during peat production. This means that pioneer vegetation is more typical of fen and wetland, rather than raised bog. Wetland cutaway will have a broad range of hydrological conditions depending on the local topography. In some cases, these wetlands may form deep water (> 0.5 m) whilst other areas may have the water table at or just below the surface of the ground.

APPENDIX IX. ARCHAEOLOGY

Role of the Archaeological Liaison Officer

- To communicate this Code of Practice and the Archaeological Protection Procedures (Appendix IV) to all personnel operating on the bog.
- To ensure that all notices relating to the Archaeological Protection Procedures are posted and maintained at appropriate locations on the bog.
- To report any stray finds, presented to the Liaison Officer from his/her group of bogs, to the Duty Officer of the National Museum of Ireland.
- To provide for the appropriate protection of the stray find, whether in-situ or removed from the bog, as directed by the Duty Officer of the National Museum of Ireland.



22

- To arrange for the delivery or collection of the stray find, as directed by the Duty Officer of the National Museum of Ireland.
- To complete the Report of Discovery of Archaeological Object(s) in Bogs (Appendix V), as directed by the Duty Officer of the National Museum of Ireland.
- To maintain a file of all stray finds and associated documentation and provide copies to the Project Archaeologist.
- To provide assistance, where required, to the Department during archaeological surveys.
- To provide assistance, where required, to Bord na Móna's Consultant Archaeologists, during investigation and mitigation of monuments.
- To report to the Bord na Móna members on the Archaeology Management Liaison Committee any planned developments or new activities on cutaway peatland areas within his/her group of bogs.



BORD NAMÓNA Naturally Driven	Procedure: ENV017	Rev: 1
Title: Archaeological Findings	Approved: EM	Date: 13/10/2020

1) Purpose

The purpose of this procedure is to describe the arrangements in Bord na Móna for findings of Archaeological material (Stray Finds).

All objects, sites or monuments, no matter how fragmentary, are important elements of our heritage.

2) Procedure

- 1. Check whether there are any known archaeological monuments in your area.
- 2. Be vigilant at all times objects or traces of structures can be found on the field surfaces, in the drain faces, on the bog margins or caught within the mechanics of machinery.
- 3. If an object is found leave it in place, if it is safe to do so, note its position and immediately contact your Archaeological Liaison Officer who will assess the situation and contact the Duty Officer of the National Museum of Ireland.
- 4. Resist the temptation to investigate the find spot as this may disturb fragile archaeological deposits.
- 5. If the object is already dislodged or is in imminent danger, remove it carefully, mark its find spot and report it immediately to your Archaeological Liaison Officer.
- 6. Objects made of wood, leather or textile, which are removed from peat should be kept in conditions similar to those in which they are found. This can be done by packing them in peat or, if waterlogged, placing them in a clean basin of water and sealing the container. Resist the temptation to clean or remove peat from the object.
- 7. If timbers or other materials, such as gravel or stones, which could be part of a man-made structure are noted on the bog, mark the location and report it immediately to your Archaeological Liaison Officer. If you suspect the find is of archaeological importance, resist the temptation to expose it any further as this could result in damage to the structure.
- 8. Report anything that looks unnatural in the bog your Archaeological Liaison Officer will decide whether it should be referred to the appropriate authorities.

NOTE: Our archaeological heritage is a finite, non-renewable resource. Once a site is destroyed its information is lost forever and we have lost the chance to understand a little more about our past, where we have come from and perhaps the opportunity to learn for the future.

Your Archaeological Liaison Officer is	
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3) Records

Revision Index					
Revision	Date	Description of change	Approved		
1	13/09/2020	First release	EMcD		
2					

Archaeological Impact Assessment of Proposed Bog Rehabilitation at Esker Bog, Co. Offaly. Dr. Charles Mount. Nov 2020.

